Rose For Release 2005/05/17: CIA-RDP85-00988R000200200007-8U

96TH CONGRESS 1ST SESSION

# H. R. 261

To reorganize the intelligence community of the executive branch of the Government, create an Intelligence Research and Analysis Agency, and prevent future intelligence abuses by Federal agencies, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

**JANUARY 15, 1979** 

Mr. Dellums introduced the following bill; which was referred jointly to the Committees on Armed Services, the Judiciary, Permanent Select Committee on Intelligence, and Ways and Means

# A BILL

- To reorganize the intelligence community of the executive branch of the Government, create an Intelligence Research and Analysis Agency, and prevent future intelligence abuses by Federal agencies, and for other purposes.
- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act, together with the following table of contents,
- 4 may be cited as the "Omnibus Intelligence Community
- 5 Reorganization and Reform Act of 1979".

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1	TITLE I—FOREIGN INTELLIGENCE COMMUNITY
2	PART A-NATIONAL SECURITY COUNCIL
3	MEMBERSHIP
4	SEC. 101. Section 101 (a) of the National Security Act
5	of 1947 (50 U.S.C. 402 (a)) is amended—
6	(1) by inserting after the third sentence of such
7	section the following new sentence: "Under the direc-
8	tion of the President, the Council shall provide policy
9	guidance for all the intelligence activities of the United
10	States."; and
11	(2) by redesignating paragraphs (5), (6), and
12	(7) as paragraphs (7), (8), and (9), respectively,
13	and by inserting the following new paragraphs after
14	paragraph (4):
15	"(5) the Director of Central Intelligence;
16	"(6) in an advisory capacity, the Attorney General
17	of the United States;".

1	COMMITTEE ON FOREIGN INTELLIGENCE
2	SEC. 102. (a) There is established within the National
3	Security Council a committee to be known as the Committee
4	on Foreign Intelligence (hereinafter in this section referred
5	to as the "Committee").
6	(b) The Committee shall be composed of—
7	(1) the Director of Central Intelligence, who shall
8	be the Chairman; and
9	(2) one representative of each of the following:
10	(A) the Secretary of State;
11	(B) the Secretary of Defense;
12	(C) the Director of the Central Intelligence
13	Agency;
14	(D) the Director of the Office of Management
15	and Budget;
16	(E) the Director of the Intelligence Research
17	and Analysis Agency;
18	(F) the Director of the National Security
19	Agency; and
20	(G) the Assistant to the President for National
21	Security affairs.
22	(c) The function of the Committee shall be to assist
23	the Director of Central Intelligence in carrying out his func-
24	tions under section 111. In providing such assistance, the
25	Committee shall—

1	(1) establish procedures to ensure that budget prep
2	aration and intelligence resource allocations conform t
3	the priorities established by the Director of Centra
4	Intelligence and the Committee; and
5	(2) provide continuing guidance to, and oversigh
6	of, intelligence agencies to ensure compliance with policy
3	directions of the President, the National Security Coun
8	cil, and the Director of Central Intelligence.
9	FOREIGN ACTIVITIES COMMITTEE
:10	SEC. 103. (a) There is established within the Nationa
11	Security Council a committee to be known as the Foreign
12	Activities Committee (hereinafter in this section referred
13	to as the "Committee").
1. <b>4</b>	(b) (1) The Committee shall be composed of—
1.5	(A) the Secretary of State, who shall be the Chair-
1.6	man of the Committee;
1.7	(B) the Secretary of Defense;
1.8	(C) the Director of Central Intelligence;
19	(D) the Director of the Central Intelligence
20 -	$\Lambda { m gency}$ ;
21	(E) the Director of the National Security Agency;
22	(F) the Director of the Intelligence Research and
23	Analysis Agency;
24	(G) the Chairman of the Joint Chiefs of Staff.

1	(H) the Assistant to the President for National
2	Security Affairs; and
3	(I) in an advisory capacity, the Attorney Gen-
4	eral of the United States.
5	(2) With respect to any discussion by the Committee
6	concerning a specific intelligence collection activity or pro-
7	posed intelligence collection activity, the membership of
8	the Committee shall include, in an advisory capacity, the
9	ambassador of the United States to any country to be
10	affected by such intelligence collection activity and the As-
11	sistant Secretary of State for the region in which any such
12	country is located.
13	(3) Each member of the Committee shall designate
14	a representative to attend any meeting of the Committee
15	which such member is unable to attend.
16	(c) (1) The function of the Committee shall be to
17	
	advise the President with respect to sensitive intelligence
1.8	
18 19	
	collection activities of intelligence agencies.
19	collection activities of intelligence agencies.  (2) Subject to section 161 (e), a sensitive intelligence
19 20	collection activities of intelligence agencies.  (2) Subject to section 161 (e), a sensitive intelligence collection activity may be initiated or undertaken by or at
19 20 21	collection activities of intelligence agencies.  (2) Subject to section 161 (e), a sensitive intelligence collection activity may be initiated or undertaken by or at the direction of any intelligence agency only upon the writ-

- 1 undertake a new sensitive intelligence collection activity
- 2 shall, before initiating such activity, submit a proposal for
- 3 such activity to the Committee. Any such proposal shall
- 4 include a report from such agency providing a careful and
- 5 systematic analysis of—
- 6 (A) the premises underlying the proposed activity;
- 7 (B) the nature, extent, purpose, anticipated risks,
- 8 probability of success, and expected costs of such
- 9 activity;
- (C) evidence that the objectives of such activity
- cannot be achieved by any other means; and
- (D) the legality of the proposed activity under
- international law and the treaties of the United States.
- 14 (2) (A) Before the President approves or disapproves
- 15 such activity, the Committee shall submit a recommendation
- 16 in writing to the President with respect to the desirability
- 17 of initiating such activity.
- (B) Any recommendation under subparagraph (A)
- 19 shall be made only upon a majority vote of those present
- 20 after consideration of the proposed activity in a formal meet-
- 21 ing of the Committee which shall be attended by each mem-
- 22 ber of the Committee. In the event that any member is
- 23 unable to attend such a meeting, the representative desig-
- 24 nated by such member under subsection (b) (3) shall
- 25 attend in such member's place, but no such meeting may

- 1 take place unless a majority of the members specified in
- 2 subsection (b) (1) are present.
- 3 (C) Any recommendation under subparagraph (Λ)
- 4 shall be accompanied by the individual written assessment
- 5 of each member of the Committee with respect to the pro-
- 6 posed activity. Such assessment shall briefly state such mem-
- 7 ber's views of the likelihood of success, the potential bene-
- 8 fits of success, and the potential damage of failure or ex-
- 9 posure of the proposed activity, the risk of the proposed
- 10 activity weighed against its potential benefits, and alter-
- 11 nate ways of accomplishing the objective which the pro-
- 12 posed activity, if successful, will accomplish. The assessment
- 13 of the Attorney General with respect to any such activity
- 14 shall be limited to the legality of the proposed activity under
- 15 international law and the treaties of the United States.
- 16 (e) The Committee shall conduct an annual review of
- 17 each ongoing sensitive intelligence collection activity and
- 18 shall make a recommendation in writing to the President
- 19 with respect to the continuation or termination of each
- 20 activity.
- 21 (f) For purposes of this section, the term "sensitive
- 22 intelligence collection activity," means any intelligence col-
- 23 lection activity which if discovered or revealed might cause
- 24 harm or embarrasment to the United States or adverse reac-
- 25 tion from other countries.

1	COUNTERINTELLIGENCE COMMITTEE
2	SEC. 104. (a) There is established within the National
3	Security Council a committee to be known as the Counter-
4	intelligence Committee.
5	(b) The Counterintelligence Committee shall be com-
6	posed of—
7	(1) the Attorney General of the United States, who
8	shall be the chairman;
9	(2) one of the two Deputy Secretaries of Defense,
10	as designated by the Secretary of Defense;
11	(3) the Director of Central Intelligence;
12	(4) the Director of the Federal Bureau of
13	Investigation;
14	(5) the Director of the Central Intelligence
<b>1</b> 5	Agency; and
<b>1</b> 6	(6) the Assistant to the President for National
17	Security Affairs.
18	(c) The function of the Counterintelligence Committee
19	shall be to coordinate and review counterintelligence activ-
20	ities. As part of such coordination and review, such commit-
21	tee shall ensure that all such counterintelligence activities
22	are conducted in strict conformity with the Constitution and
23	the laws of the United States and of the several States and
24	the political subdivision thereof and shall make an annual
25	report to the appropriate committees of Congress certifying

1	that such activities have been so conducted, or, if the Coun-
2	terintelligence Committee has reason to believe that any
3	such activity has not been so conducted, certifying which
4	such activities have been so conducted and which have not.
5	(d) The Counterintelligence Committee shall review the
6	standards established by each intelligence agency under sec-
7	tion 177 for the recruitment of intelligence agents.
8	(e) The Counterintelligence Committee shall direct (1)
9	the protection of foreign intelligence assets which enter the
10	United States, and (2) the establishment of the actual status
11	of any alien purporting to be a defector and seeking asylum
12	in the United States.
13	PART B-OFFICE OF THE DIRECTOR OF CENTRAL
14	Intelligence
15	ESTABLISHMENT OF OFFICE
16	SEC. 111. (a) (1) There is established as an independ-
17	ent establishment in the executive branch of the Govern-
18	ment an Office of the Director of Central Intelligence
19	(hereinafter in this section referred to as the "Office"). The
20	Office shall be headed by a Director of Central Intelligence
21	(hereinafter in this section referred to as the "Director").
22	(2) The Director shall be appointed by the President,
23	by and with the advice and consent of the Senate, from
24	among individuals in civilian life. No individual shall serve
25	as Director for a period exceeding eight years.

1.	(b) (1) The Office shall coordinate and oversee the
2	entire foreign intelligence community of the United States.
3	(2) The Director shall be the chief foreign intelligence
<b>4</b> :	officer of the United States and shall be responsible for super-
5	vision and control of all foreign intelligence agencies of the
6	United States. The Director shall have exclusive responsi-
7	bility and authority for producing national intelligence, in-
8	cluding national intelligence estimates, for the President and
9	the Congress.
10	(e) In carrying out his functions under this Act, the
11,	Director is authorized to—
12	(1) appoint such officers and employees as may be
<b>1</b> 3	necessary to perform the functions now or hereafter
14	vested in him and to prescribe their duties;
<b>1</b> 5	(2) review any intelligence activity and any intel-
16	ligence resource allocation of any department or agency
17	of the United States, including intelligence activities
18	and resource allocations relating to tactical military
19	intelligence;
20	(3) obtain the assistance of other entities within
21	the foreign intelligence community in producing national
22	intelligence;
23	(4) obtain services as authorized by section 3109
<b>24</b> ,	of title 5 of the United States Code, at rates not to exceed
25	the rate prescribed for grade GS-18 of the General

Schedule by section 5332 of title 5 of the United States 1 Code; and 2 (5) enter into contracts and other arrangements for 3 studies, analyses, and other services with public agencies 4 and with private persons, organizations, or institutions, 5 and make such payments as he deems necessary to carry 6 out the provisions of this Act without legal considera-7 tion, without performance bonds, and without regard to 8 section 3709 of the Revised Statutes (41 U.S.C. 5). 9 (d) The Director shall— 10 (1) establish national intelligence requirements for 11 the entire intelligence community; 12 (2) direct and coordinate preparation, develop-13 ment, and submission to the Congress of a national in-14 telligence budget, which shall include elements of the 15 budgets of the Armed Forces and other components of 16 the Department of Defense relating to intelligence and 17 which shall set forth a specific and detailed budget state-18 ment for each type of intelligence activity conducted 19 in a foreign country; 20 (3) conduct a comprehensive inquiry into the 21 causes of any intelligence failure, including inadequate 22 intelligence collection, inadequate directives for intelli-23 gence collection, analytical bias, duplication, unusable 24

technical output, excessive protection of sensitive infor-

25

1	mation and material, and withholding of information
2	by senior officials from other senior officials with an
3	operational requirement for such information, and shall
4	report the results of any such inquiry to the President
5	and the appropriate committees of Congress;
6	(4) with the assistance of the Committee on For-
7	eign Intelligence, provide guidance to the head of each
8	national intelligence agency for the management of the
9	intelligence operations of such agency;
10	(5) make available to any appropriate committee
11	of Congress, upon the request of such committee, any
12	finished intelligence estimate prepared by or for the
13	Director; and
14	(6) transmit to each of the appropriate committees
15	of Congress any report received by the Director from
16	the Inspector General of the Intelligence Community
17	or from the General Counsel of the Central Intelligence
18	Agency with respect to any suspected violation of law
19	by an intelligence agency.
20	(e) The Director shall be compensated at the rate of
21	basic pay payable for positions to which section 5313 of

22 title 5, United States Code, is applicable.

1	INSPECTOR GENERAL OF THE INTELLIGENCE
<b>2</b>	COMMUNITY
3	SEC. 112. (a) There shall be in the Office of the
4	Director of Central Intelligence an Inspector General of
5	the Intelligence Community (hereinafter in this section
6	referred to as the "Inspector General"), who shall be
7	appointed by the President, by and with the advice and con-
8	sent of the Senate.
9	(b) The Inspector General shall have access to all
10	information held by any intelligence agency and shall have
11	the authority to review all activities of each intelligence
12	agency and to investigate any possible or potential mis-
13	conduct by any intelligence agency.
14	(c) The Inspector General shall report any operation
15	or activity of an intelligence agency which appears to
16	the Inspector General to have been conducted in violation
17	of the Constitution or the laws of the United States or of
18	any State or any political subdivision thereof to the Attorney
<b>1</b> 9	General of the United States, the Director of Central Intel-
20	ligence, and, except when the Inspector General deems it
21	inappropriate, the head of the intelligence agency
22	involved, and to the appropriate committees of Congress.

- 1 Each intelligence agency shall report all instances of
- 2 misconduct and all allegations of misconduct to the Director
- 3 of Central Intelligence. Nothing in this subsection shall limit
- 4 any agency in conducting an investigation of its own opera-
- 5 tions and activities and in maintaining its own staff for such
- 6 a purpose.
- 7 (d) The Inspector General shall submit a report to the
- 8 Congress each year on his activities and the operation of his
- 9 office during the preceding year.
- 10 NATIONAL INTELLIGENCE BOARD
- 11 Sec. 113. (a) A National Intelligence Board is estab-
- 12 lished within the Office of the Director of Central Intelli-
- 13 gence. The Board shall consist of seven persons appointed by
- 14 the President, by and with the advice and consent of the
- 15 Senate, from civilian life outside the Government. The Board
- 16 shall advise the Director of Central Intelligence with respect
- 17 to supervision and control of intelligence agencies and shall
- 18 review finished intelligence estimates.
- 19 (b) Each member of the Board shall, while serving on
- 20 business of the Board, be entitled to receive compensation
- 21 at a rate not to exceed the daily rate prescribed for GS-18
- 22 of the General Schedule under section 5332 of title 5, United
- 23 States Code, including traveltime, and, while so serving away
- 24 from his home or regular place of business, he may be al-
- 25 lowed travel expenses, including per diem in lieu of sub-

- 1 sistence in the same manner as the expenses authorized by
- 2 section 5703 (b) of title 5, United States Code, for persons
- 3 in Government service employed intermittently.
- 4 DIRECTION OF FOREIGN INTELLIGENCE IN TIME OF WAR
- 5 SEC. 114. The Secretary of Defense shall have authority
- 6 over all foreign intelligence operations and activities of the
- 7 United States when the United States is in a state of war
- 8 declared by the Congress and may during such state of war
- 9 direct the Central Intelligence Agency to carry out espionage
- 10 and covert action against any enemy named by such declara-
- 11 tion of war until such state of war is terminated by a peace
- 12 treaty or an armistice.
- 13 PART C—CENTRAL INTELLIGENCE AGENCY
- 14 DIRECTOR AND DEPUTY DIRECTOR
- 15 Sec. 121. (a) (1) Subsection (a) of section 102 of
- 16 the National Security Act of 1947 (50 U.S.C. 403 (a)) is
- 17 amended to read as follows:
- 18 "(a) (1) There is hereby established under the National
- 19 Security Council and the Director of Central Intelligence a
- 20 Central Intelligence Agency (hereinafter in this section
- 21 referred to as the 'Agency') with a Director of the Central
- 22 Intelligence Agency (hereinafter in this section referred to
- 23 as the 'Director') who shall be the head thereof, and with a
- 24 Deputy Director of the Central Intelligence Agency (here-
- 25 inafter in this section referred to as the 'Deputy Director')

- 1 who shall act for, and exercise the powers of, the Director
- 2 during his absence or disability. The Director and the
- 3 Deputy Director shall be appointed by the President, by and
- 4 with the advice and consent of the Senate, from among
- 5 individuals in civilian life; except that at no time shall the
- 6 two positions of Director and Deputy Director be occupied
- 7 simultaneously by individuals who were both officers or em-
- 8 ployees of the Agency at any time during the immediately
- 9 preceding five years.
- 10 "(2) No individual may serve as Director for more than
- 11 a total of eight years.".
- 12 (2) If the individual who is serving as Director of
- 13 Central Intelligence immediately before the enactment of
- 14 this Act is a civilian, the eight-year limitation established
- 15 by the amendment made by paragraph (1) shall begin to
- 16 run with respect to such individual's service as Director of
- 17 the Central Intelligence Agency on the date of enactment
- 18 of this Act.
- 19 (3) Subsection (b) of section 102 of the National
- 20 Security Act of 1947 (50 U.S.C. 403 (b)) is repealed.
- 21 (b) Section 102 (c) of such Act (50 U.S.C. 403 (c))
- 22 is amended by striking out "of Central Intelligence".
- 23 (c) Section 303 (a) of the National Security Act of
- 24 1947 (50 U.S.C. 405 (a)) is amended by inserting "the

- 1 Director of the Central Intelligence Agency," after "the
- 2 Director of the Office of Emergency Preparedness,".
- 3 (d) Sections 1 and 2 of the Central Intelligence Agency
- 4 Act of 1949 (50 U.S.C. 403a-403j) are amended by strik-
- 5 ing out "Director of Central Intelligence" and inserting in
- 6 lieu thereof "Director of the Central Intelligence Agency".
- 7 (e) Subsections (c) and (d) of section 3 of the Act of
- 8 August 1, 1956, entitled "An Act to require the registration
- 9 of certain persons who have knowledge or have received
- 10 instruction or assignment in the espionage, counterespionage,
- 11 or sabotage service or tactics of a foreign government or for-
- 12 eign political party, and for other purposes." (50 U.S.C.
- 13 852) are amended by striking out "Director of Central
- 14 Intelligence" and inserting in lieu thereof "Director of the
- 15 Central Intelligence Agency".
- 16 (f) Subsection e. of section 142 of the Atomic Energy
- 17 Act of 1954 (42 U.S.C. 2162 (e)) is amended by striking
- 18 out "to be necessary to carry out the provisions of section
- 19 102 (d) of the National Security Act of 1947, as amended,
- 20 and".
- 21 (g) Section 111 (2) of the Central Intelligence Agency
- 22 Retirement Act of 1964 for Certain Employees (50 U.S.C.
- 23 403 note) is amended by striking out "Director of Central

1.	Intelligence" and inserting in lieu thereof "Director of the
2	Central Intelligence Agency".
3	(h) Subchapter II of chapter 53 of title 5, United
41	States Code (relating to Executive Schedule pay rates), is
5	amended—
6	(1) by striking out paragraph (15) of section 5313
ņ	and inserting in lieu thereof the following:
8	"(15) Director of the Central Intelligence
9	Agency."; and
10	(2) by striking out paragraph (35) of section 5314
11	and inserting in lieu thereof the following:
12	"(35) Deputy Director of the Central Intelligence
<b>1</b> 3	Agency.".
14	FUNCTIONS
15	SEC. 122. Section 102 (d) of the National Security
16	Act of 1947 (50 U.S.C. 403 (d)) is amended to read as
17	follows:
18	"(d) (1) In the absence of a congressional declaration
19	of war, the functions of the Agency, under the direction
20	of the National Security Council and the Director of Central
21	Intelligence, shall be the conduct of foreign counterintelli-
22	gence activities outside the United States.
23	"(2) The Agency shall have no functions, and shall
24	carry out no activities, other than functions and activities

1	authorized under paragraph (1). In particular, the Agency
<b>2</b>	may not—
3	"(A) carry out, directly or indirectly, within the
4	United States, either on its own or in cooperation or
5	conjunction with any other department, agency, orga-
6	nization, or individual, any law enforcement operation
7	or activity or any internal security operation or activity;
8	"(B) provide assistance of any kind, directly or
9	indirectly, to any department or agency of the United
10	States, to any department or agency of any State or
11	local government, or to any officer or employee of any
12	such department or agency, for law enforcement opera-
13	tions or activities within the United States except that
14	the Agency may supply information relevant to an on-
15	going criminal investigation in response to a written
16	request for such information from the prosecuting at-
17	torney responsible for such investigation; and
18	www. the absence of a congressional declara-
19	tion of war, engage in any operation or activity in any
20	foreign country which has an objective other than
21	counterintelligence.".
22	SECURITY OF AGENCY FACILITIES
28	a too a time 100 of the National Security Act
2.	4 of 1947 (50 U.S.C. 403) is further amended by striking out

- 1 subsection (e) and inserting in lieu thereof the following
- 2 new subsection:
- 3 "(e) (1) The Director shall be responsible for the se-
- 4 curity of Central Intelligence Agency installations inside the
- 5 United States and the personnel, operations, and records of
- 6 the Agency. In discharging such responsibilities, the Director
- 7 may---
- 8 "(A) conduct physical surveillance of individuals
- 9 on the grounds of any Central Intelligence Agency
- installation; and
- 11 "(B) upon reasonable suspicion that a violation of
- security has occurred or is occuring, conduct physical
- surveillance, for a period not to exceed fifteen days, of
- 14 any employee of the Agency, but any such surveil-
- lance shall be conducted only upon the written author-
- ization of the Director of Central Intelligence and shall
- be strictly limited to such employee and, to the extent
- 18 necessary for identification only, to individuals with
- whom such employee comes in contact.
- 20 "(2) If the Director, after conducting surveillance of
- 21 an employee under paragraph (1) (B), has reason to believe
- 22 that a crime has been committed, he shall refer all relevant
- 23 information to the Federal Bureau of Investigation, which
- 24 shall have exclusive authority for the investigation of any
- 25 offense against the United States which may have occurred.

- 1 If the Director does not have reason to believe that a crime
- 2 has been committed, any investigation of such employee shall
- 3 be promptly terminated at the end of the fifteen-day period
- 4 prescribed by such paragraph.
- 5 "(3) (A) Except as provided in subparagraph (B),
- 6 the Agency shall not collect information outside the United
- 7 States concerning any American.
- 8 "(B) The Agency may collect information outside the
- 9 United States concerning an American-
- "(i) to the same extent that it may under para-
- 11 graph (1) collect such information within the United
- 12 States; and
- "(ii) at the request of the Department of Justice,
- 14 to assist such Department in a criminal investigation
- of an American suspected of espionage activities, if
- such investigation has been initiated, and is being con-
- ducted, in accordance with law.
- "(4) The Inspector General of the Intelligence Com-
- 19 munity and the General Counsel of the Central Intelligence
- 20 Agency shall each conduct an annual review of each activity
- 21 of the Agency conducted under paragraph (1) during the
- 22 preceding year and shall certify to the Attorney General of
- 23 the United States, the Director of Central Intelligence, and
- 24 the Director either that such activities have been conducted
- 25 in compliance with the Constitution and applicable statutes,

- 1 Executive orders, and regulations or, if it appears that any
- 2 such activity may have been conducted in violation of the
- 3 Constitution or any Federal statute, Executive order, or
- 4 regulation, or any statute of any State or political subdivi-
- 5 sion thereof, that such a violation may have occurred.
- 6 "(5) Nothing in this subsection shall be deemed to
- authorize the Director of the Central Intelligence Agency to
- 8 violate, or to authorize the violation of, any Federal statute
- 9 or any State or political subdivision thereof.
- "(6) For purposes of this subsection, the term 'Amer-
- 11 ican' means any citizen of the United States, any alien law-
- 12 fully admitted to the United States for permanent residence,
- 13 and any unincorporated association composed primarily of
- 14 citizens of the United States and aliens lawfully admitted to
- 15 the United States for permanent residence.".
- 16 GENERAL COUNSEL
- 17 SEC. 124. Section 102 of the National Security Act of
- 18 1947 (50 U.S.C. 403) is further amended by adding at the
- 19 end thereof the following new subsection:
- 20 "(g) (1) There shall be in the Central Intelligence
- 21 Agency a General Counsel, who shall be appointed by the
- 22 President, by and with the advice and consent of the Senate.
- "(2) The General Counsel shall have access to all in-
- 24 formation held by the Agency and shall have the authority
- 25 to review all activities of the Agency.

1	"(3) The General Counsel shall report any action of
2	the Agency which appears to the General Counsel to have
3	been conducted in violation of the Constitution or the laws
4	of the United States or of any State or political subdivision
5	thereof to the Attorney General of the United States, the
6	Director of Central Intelligence, the Inspector General of
7	the Intelligence Community, and, except when the General
8	Counsel deems it inappropriate, to the Director.".
9	CENTRAL INTELLIGENCE AGENCY APPROPRIATIONS
10	AND EXPENDITURES
11	SEC. 125. Section 8 (b) of the Central Intelligence
12	Agency Act of 1949 (50 U.S.C. 403j(b)) is amended by
13	striking out "to be accounted for" and all that follows and
14	inserting in lieu thereof "shall be made from reserve or con-
15	tingency funds only after specific approval of such expendi-
16	tures by the Director of Central Intelligence and the appro-
17	priate committees of Congress has been obtained.".
18	PART D-INTELLIGENCE RESEARCH AND ANALYSIS
19	AGENCY
20	ESTABLISHMENT OF AGENCY
21	SEC. 131. (a) There is established under the National
22	Security Council and the Director of Central Intelligence
23	an Intelligence Research and Analysis Agency (hereinafter
24	in this part referred to as the "Agency") which shall assume
25	the functions previously exercised by the Central Intelligence

- 1 Agency with respect to the production, analysis, and dis-
- 2 semination of foreign intelligence. The Agency shall be
- 3 headed by a Director of Intelligence Research and Analysis
- 4 (hereinafter in this part referred to as the "Director"), and
- 5 there shall be a Deputy Director of Intelligence Research
- 6 and Analysis (hereinafter in this part referred to as the
- 7 "Deputy Director") who shall act for, and exercise the
- 8 functions of, the Director during his absence or disability.
- 9 (b) (1) The Director and Deputy Director shall be
- 10 appointed by the President, by and with the advice and con-
- 11 sent of the Senate, from among individuals in civilian life.
- 12 (2) No individual shall serve as Director or Deputy
- 13 Director for a period exceeding eight years.
- 14 (3) (A) The Director shall be compensated at the rate
- 15 of basic pay payable for positions to which section 5313
- 16 of title 5, United States Code, is applicable.
- 17 (B) The Deputy Director shall be compensated at the
- 18 rate of basic pay payable for positions to which section
- 19 5314 of title 5, United States Code, is applicable.
- 20 FUNCTIONS OF THE AGENCY
- SEC. 132. (a) It shall be the duty of the Agency, under
- 22 the direction of the National Security Council and the Direc-
- 23 tor of Central Intelligence, to correlate, evaluate, and produce
- 24 finished intelligence relating to the national security and to
- 25 provide for the appropriate dissemination of such intelligence

1 V	vithin the Government using, where appropriate, existing
2 a	gencies and facilities.
3	(b) As authorized by the Director of Central Intelli-
4 8	gence, the Agency may direct the National Security Agency,
5 :t	he National Reconnaissance Office, and any other intelli-
6: 8	gence agency with responsibility for the collection of intel-
7 . ]	ligence to carry out particular intelligence collection activi-
8 1	ties, but no such direction may require the intelligence
:9	collection agency involved to violate any law.
10	ADMINISTRATIVE PROVISIONS
11	SEC. 133. (a) In carrying out his functions under this
12	Act, the Director is authorized to—
13	(1) appoint such officers and employees as may be
14	necessary to perform the functions now or hereafter
15	vested in him and to prescribe their duties;
16	(2) obtain services as authorized by section 3109 of
17	title 5, United States Code, at rates not to exceed the
18	rate in effect for grade GS-18 of the General Schedule,
19	and
20	(3) enter into contracts and other arrangements for
21	studies, analyses, and other services with public agencies
22	and with private persons, organizations, or institutions,
23	and make such payments, as he considers necessary to
24	carry out the provisions of this Act without legal con-
25	sideration, without performance bonds, and without

- 1 regard to section 3709 of the Revised Statutes of the
- 2 United States (41 U.S.C. 5).
- 3 (b) So much of the positions, personnel, assets, liabili-
- 4 ties, contracts, property, records, and unexpended balances
- 5 of appropriations, authorizations, allocations, and other funds
- 6 of the Central Intelligence Agency as the Director of the
- 7 Office of Management and Budget determines to be em-
- 8 ployed, held, used, arising from, or to be made available
- 9 in connection with the functions, powers, and duties of the
- 10 Central Intelligence Agency under that portion of section
- 11 102 (d) (3) of the National Security Act of 1947 (50
- 12 U.S.C. 403 (d) (3)) preceding the first proviso of such
- 13 section, as in existence immediately before the enactment
- 14 of this Act, shall be transferred to the Director.
- PART E-NATIONAL SECURITY AGENCY
- 16 ESTABLISHMENT OF NATIONAL SECURITY AGENCY OUT-
- 17 SIDE THE DEPARTMENT OF DEFENSE
- 18 SEC. 141. The National Security Agency (hereinafter
- 19 in this part referred to as the "Agency") is hereby removed
- 20 from the Department of Defense and established as an inde-
- 21 pendent establishment in the executive branch of the Gov-
- 22 ernment. The functions, powers, and duties of the Secretary
- 23 of Defense with respect to the Agency are transferred to the
- 24 Director of the National Security Agency.

### 29

1	FUNCTIONS
2	SEC. 142. (a) The functions of the Agency shall be-
3	(1) the protection from unauthorized access of
4	official communications of the United States transmitted
5	by any electronic or mechanical device; and
6	(2) the collection of intelligence from foreign
7	communications transmitted by any electronic or me-
8	chancal device.
9	(b) As authorized by the Director of Central Intelli-
10	gence, the Agency may direct intelligence collection opera-
11	tions by other intelligence agencies having responsibility for
12	communications intelligence, including agencies having re-
13	sponsibility for collection of tactical military intelligence, but
14	no such direction may require that such other agency violate
15	any law.
16	(c) The Agency may not—
17	(1) engage in any domestic intelligence collection
18	activity;
19	(2) monitor any communication to or from any
20	American; and
21	(3) request or accept from any commercial carrier
22	any communication, or record of any communication,
23	which it could not otherwise obtain overtly,

1	DIRECTOR AND DEPOTE DIRECTOR
2	SEC. 143. (a) The head of the Agency shall be the
3	Director of the National Security Agency (hereinafter in
4	this part referred to as the "Director"), and there shall be
5	a Deputy Director of the National Security Agency (here-
6	inafter in this part referred to as the "Deputy Director")
7	who shall act for, and exercise the functions of, the
8	Director during his absence or disability.
9	(b) (1) The Director and Deputy Director shall be
10	appointed by the President, by and with the advice and
11	consent of the Senate, from among individuals in civilian
12	life.
13	(2) No individual shall serve as Director or Deputy
14	Director for a period exceeding eight years.
15	(3) (A) The Director shall be compensated at the rate
16	of basic pay payable for positions to which section 5313 or
17	title 5, United States Code, is applicable.
18	(B) The Deputy Director shall be compensated at the
19	rate of basic pay payable for positions to which section
20	5314 of title 5, United States Code, is applicable.
21	ADMINISTRATIVE PROVISIONS
22	SEC. 144. In carrying out his functions under this Act
23	the Director is authorized to—
24	(1) appoint such officers and employees as he may

1	deem necessary to perform the functions now or here-
2	after vested in him and to prescribe their duties;
3	(2) obtain services as authorized by section 3109 of
4	title 5 of the United States Code, at rates not to exceed
5	the rate prescribed for grade GS-18 of the General
6	Schedule by section 5332 of title 5 of the United States
7	Code; and
8	(3) enter into contracts and other arrangements for
9	studies, analyses, and other services with public agencies
10	and with private persons, organizations, or institutions,
11	and make such payments as he deems necessary to carry
12	out the provisions of this Act without legal consideration,
13	without performance bonds, and without regard to sec-
14	tion 3709 of the Revised Statutes (41 U.S.C. 5).
15	SECURITY OF AGENCY FACILITIES
16	Sec. 145. (a) The Director shall be responsible for the
17	security of National Security Agency installations and the
18	personnel, operations, and records of the Agency. In dis-
19	charging such responsibilities, the Director may-
20	(1) conduct physical surveillance of individuals on
21	the grounds of any Agency installation; and
22	(2) upon reasonable suspicion that a breach of
23	· · · · · · · · · · · · · · · · · · ·
24	surveillance, for a period not to exceed fifteen days, of

	any employee of the Agency, but any such surveillance
2	shall be conducted only upon the written authorization
8	of the Director of Central Intelligence and shall be
4	
5	
6	
7	(b) If the Director, after conducting surveillance of an
8	
9	_
10	
11	shall have exclusive authority for the investigation of any
12	offense against the United States which may have occurred.
13	If the Director does not have reason to believe that a crime
14	has been committed, any investigation of such employee
15	shall be promptly terminated at the end of the fifteen-day
16	period prescribed by such subsection.
17	PART F-DEPARTMENT OF DEFENSE INTELLIGENCE
18	COMPONENTS
19	DEFENSE INTELLIGENCE AGENCY ABOLISHED
20	SEC. 151. The Defense Intelligence Agency is abolished.
21	FUNCTIONS OF DEPARTMENT OF DEFENSE INTELLIGENCE
22	COMPONENTS
23	SEC. 152. (a) The intelligence components of the De-
24	partment of Defense and of the Armed Forces shall have
25	the following functions:

1	(1) The conduct of foreign counterintelligence
2	activities for the protection of military installations and
3	personnel.
4	(2) Collection, analysis, and dissemination of tac-
5	tical military analysis.
6	(3) Production, analysis, and dissemination of de-
7	partmental intelligence.
8	(b) The intelligence components at the Department of
9	Defense and the Armed Forces shall have no intelligence
10	functions not specifically authorized by law. In particular,
11	they shall not engage in any clandestine or covert activity
12	within the United States and shall not engage in any such
13	activity, investigation, or operation against Americans not
14	members of the Armed Forces outside the United States.
<b>L</b> 5	PART G—GENERAL RESTRICTIONS ON INTELLIGENCE
16	AGENCIES
17	GENERAL PROHIBITIONS
18	SEC. 161. (a) No intelligence agency may engage in
19	any intelligence activity unless authorized by statute, nor
20	may it permit its employees, informants, or other covert
21	sources to engage in any such activity on its behalf.
22	(b) No executive directive or order may be issued which
23	conflicts with statutes governing the activities of the in-
24	telligence agencies.
25	(c) No intelligence agency informant or covert source

1	is authorized to engage in any act which violates the Consti-
2	tution or any other law.
3	(d) No intelligence agency shall cause or encourage any
4	person or governmental entity to engage in any activity
5	which such agency is prohibited from engaging in.
6	(e) Except when the United States is in a state of war
7	declared by the Congress, no intelligence agency shall en-
8	gage in the clandestine collection of foreign intelligence by
9	human beings through espionage or other covert techniques,
10	including—
11	(1) employment, recruitment, direction, or deploy-
12	ment of any agent for the clandestine collection of foreign
<b>1</b> 3	intelligence;
14	(2) payment of public or private funds or any other
<b>1</b> 5	thing of value to any person or organization to engage in,
<b>1</b> 6	facilitate, or conceal the clandestine collection of foreign
17	intelligence, but this paragraph shall not prohibit any in-
18	telligence agency from accepting foreign intelligence
19	from any person who volunteers such intelligence to such
20	agency without receiving any such payment for such
21	intelligence;
22	(3) the use, whether direct or indirect, of any pri-
23.	vate institution or official thereof, including any business,
24	foundation, college, university, religious group, labor
25	union, publisher, newspaper, periodical, press service,

1	news agency, or radio or television network or station,
2	to engage in, facilitate, conceal, or employ agents for the
3	clandestine collection of foreign intelligence; and
4	(4) the establishment of any clandestine organiza-
5	tion to engage in, facilitate, or conceal the clandestine
6	collection of foreign intelligence.
7	COVERT OPERATIONS PROHIBITED
8	SEC. 162. Except when the United States is in a state
9	of war declared by the Congress, no funds appropriated under
10	the authority of this or any other Act may be expended by
11	or on behalf of any intelligence agency for any operation or
12	activity in any foreign country which has an objective other
13	than counterintelligence or the collection of intelligence.
14	LIAISON WITH FOREIGN INTELLIGENCE SERVICES
15	RESTRICTED
16	SEC. 163. (a) No intelligence agency shall pay, cause,
17	or encourage any agency of any foreign government or any
18	citizen of any foreign country to engage in any activity which
19	such intelligence agency is prohibited from engaging in.
20	(b) The intelligence agencies and the Director of Cen-
21	tral Intelligence shall not be relieved of any requirement to
22	report any activity to the Congress or to any committee of
23	the Congress because such activity is carried out through
24	or by any agency of a foreign government.
25	(c) The Director of Central Intelligence shall inform the

1	appropriate committees of the Congress of any agreement
2	between any intelligence agency and any agency of a foreign
3	government.
4	RESTRICTIONS ON RELATIONSHIPS WITH DOMESTIC
5	POLICE
6	SEC. 164. (a) No intelligence agency (other than the
7	Federal Bureau of Investigation) may directly or indirectly
8	engage in the training of, or supplying equipment to, any
9.	police or other law enforcement agency or department of
10	any State or any political subdivision of any State.
11	(b) Contacts between any law enforcement agency
12	referred to in subsection (a) and any intelligence agency
13	shall be limited to contacts required for the performance of
14	functions of such intelligence agency authorized by law.
15	PROHIBITIONS WITH RESPECT TO MINISTERS, JOURNAL-
16	ISTS, AND CERTAIN OTHER POTENTIAL CLANDESTINE
17	SOURCES
18	Sec. 165. (a) No intelligence agency shall—
19	(1) pay or provide other valuable consideration to
20	any individual following a religious vocation to-
21	(A) engage in any intelligence activity for, or
22	on behalf of, the United States, or
23	(B) provide any intelligence information to
24	any intelligence agency;
25	(2) pay or provide other valuable consideration to

1	any individual who is receiving funds through any pro-
2	gram of the United States designed to promote educa-
3	tion or the arts, humanities, or cultural affairs to-
4	(A) engage in any intelligence activity for, or
5	on behalf of, the United States, or
6	(B) provide any intelligence information to
7	any intelligence agency;
8	(3) make any payment or provide other valuable
9	consideration to any individual who-
10	(A) is a journalist accredited to any United
11	States media organization;
12	(B) contributes material to any United States
<b>1</b> 3	media organization;
14	(C) is involved, directly or indirectly, in the
15	editing of material for any United States media
16	organization; or
17	(D) acts to set policy for, or provide direction
18	to, any United States media organization; or
19	(4) pay for or otherwise support in any manner
20	the writing, production, or distribution of any book,
21	magazine, article, publication, film, or video or audio
22	tape, unless such support is publicly stated.
23	(b) For the purpose of this section, the term "United
24	States media organization" means any organization publish-
25	ing any newspaper, magazine, journal, or other periodical

- 1 publication, any broadcast organization, or any organization
- 2 producing films or video or audio tapes, if any part of such
- 3 organization is owned by citizens of the United States, the
- 4 principal place of such organization is in the United States,
- 5 and the principal distribution of such organization is in the
- 6 United States.
- 7 OWNERSHIP OF PROPRIETARY COMPANIES BY INTELLI-
- 8 GENCE AGENCIES
- 9 Sec. 166. (a) The Director of Central Intelligence
- 10 shall make an annual report to the President and the ap-
- 11 propriate committees of the Congress identifying all com-
- 12 mercial organizations which are owned, in whole or in part,
- 13 by any intelligence agency. Such report shall describe the
- 14 nature and function of each such organization and shall
- 15 include a list of all representations made by any other agency
- 16 or department of the United States and such other infor-
- 17 mation as the appropriate committees of Congress deem
- 18 relevant.
- 19 (b) No intelligence agency shall cause or encourage any
- 20 commercial organization owned in whole or in part by such
- 21 agency to engage in any activity which such agency is
- 22 prohibited from engaging in.
- (c) All income of and other funds held by any organi-
- 24 zation referred to in subsection (a) which are not needed
- 25 for the operation of such organization, and all funds result-

- 1 ing from the liquidation or termination of such organization,
- 2 shall be remitted to the Treasury of the United States as
- 3 miscellaneous receipts.
- 4 (d) (1) Prior to the sale or other disposition of any
- 5 organization referred to in subsection (a), the Director of
- 6 Central Intelligence shall request the written opinion of the
- 7 Attorney General of the United States with respect to such
- 8 sale or disposition. Any opinion of the Attorney General un-
- 9 der this paragraph shall be transmitted to the appropriate
- 10 committees of Congress.
- 11 (2) No organization referred to in subsection (a) shall
- 12 be sold or otherwise transferred to any former officer or
- 13 employee of intelligence agency.
- 14 TRANSFER OF FUNDS
- 15 SEC. 167. (a) The transfer of funds between agencies
- 16 in connection with any intelligence collection activity, unless
- 17 such transfer is specifically authorized by law, is pro-
- 18 hibited.
- 19 (b) Reprograming of funds within an agency in
- 20 connection with any intelligence collection activity without
- 21 the specific approval in advance of the Director of Central
- 22 Intelligence and the appropriate committees of Congress is
- 23 prohibited.
- (c) Expenditure of reserve or contingency funds in
- 25 connection with any intelligence collection activity without

	10
	the specific approval in advance of the Director of Central
2	2 Intelligence and the appropriate committees of Congress
	s is prohibited.
4	PART H—GENERAL PROVISIONS
ā	PROTECTION OF CLASSIFIED INFORMATION AND MATERIAL
6	SEC. 171. (a) The head of each intelligence agency
7	shall be responsible for protecting properly classified infor-
8	mation and material in the custody of such agency from
9	unauthorized disclosure. The Federal Bureau of Investigation
10	shall have exclusive authority to investigate possible or sus-
11	pected violations of law relating to the handling of classified
12	information and material.
13	(b) Counterintelligence investigations inside the United
14	States shall be conducted by the Federal Bureau of Inves-
15	tigation and shall be limited to obtaining evidence of viola-
16	tions of the criminal laws of the United States.
17	(c) Background investigations of employees and con-
18	tractors, and of potential employees and contractors, of the
19	intelligence agencies shall be conducted by the Civil Service
20	Commission, but no such investigation may be conducted
21	without the prior consent of the person being investigated.
22	DISCLOSURE OF INFORMATION TO CONGRESSIONAL
23	COMMITTEES
24	Sec. 172. The head of each intelligence agency shall
25	provide to any appropriate committee of Congress any in-

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1	of such committee or the chairman of such committee. The
2	classification of any such information under any executive
3	system for the protection of information from unauthorized
4	disclosure shall not constitute a reason for withholding in-
5	formation requested under this section.
6	BUDGET STATEMENTS
7	SEC. 173. (a) Section 201 of the Budget and Account-
8	ing Act, 1921 (31 U.S.C. 11) is amended by adding after
9	subsection (j) the following new subsection:
10	"(k) The budget transmitted pursuant to subsection (a)
11	of this section for each fiscal year, beginning with the fiscal
12	year ending on September 30, 1979, shall set forth—
13	"(1) the total amounts and line item amounts of
14	the budgets of—
15	"(A) the Office of the Director of Central In-
16	telligence;
17	"(B) the Central Intelligence Agency;
18	"(C) the National Security Agency; and
19	"(D) the Intelligence Research and Analysis
20	Agency;
21	"(2) the total amounts and line item amounts
22	devoted to intelligence activities of the budgets of-
23	"(A) the Department of Defense, including
24	the National Reconsissance Office;
25	"(B) the Department of State; and

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1	"(C) the Energy Research and Development
2	Administration; and
3	"(3) the total amount and line item amounts de-
4	voted to counterintelligence of the budget of the Federal
5	Bureau of Investigation.".
6	(b) Beginning with fiscal year 1979, the Director of
7	Central Intelligence shall, at the time that the President
8	transmits his annual budget to the Congress, transmit the
9	national intelligence budget prepared pursuant to section
10	101 (e) (2) of this Act to the appropriate committees of
11	Congress.
12	AUDITS BY GENERAL ACCOUNTING OFFICE
13	SEC. 174. (a) Notwithstanding any other provision of
14	law, the General Accounting Office may conduct a full and
15	complete management, as well as financial, audit of any
16	intelligence agency.
17	(b) There shall be no limitation on the General Ac-
18	counting Office in the performance of its functions under this
19	or any other Act by reason of any executive classification
20	system for the protection of official information and material
21	from unauthorized disclosure.
22	(c) The audit function of the General Accounting Office
23	shall specifically apply to those funds which, under the law in
24	existence before the date of enactment of this Act, may be
25	expended on certification of a director of any agency.

1	SECRETARY OF STATE, SECRETARY OF DEFENSE, DIRECTOR
2	OF CENTRAL INTELLIGENCE, AND THE ASSISTANT TO
3	THE PRESIDENT FOR NATIONAL SECURITY AFFAIRS
4	NOT TO HOLD ANY OTHER OFFICE
5	Sec. 175. Except as specifically authorized by law,
6	the Secretary of State, the Secretary of Defense, the Director
7	of Central Intelligence and the Assistant to the President for
8	National Security Affairs shall not hold any other position
9	in the Government, except as members of advisory commit-
10	tees, in which they may be called upon to advise the
11	President.
12	DETAILEES
13	SEC. 176. Each intelligence agency shall disclose the
14	affiliation of any officer or employee of such agency who is
15	detailed to any other agency to all immediate colleagues and
16	supervisors of such officer or employee in the agency to
17	which such officer or employee is detailed.
18	ESTABLISHMENT OF RECRUITMENT STANDARDS
19	Sec. 177. Each intelligence agency shall establish stand-
20	ards for the recruitment of intelligence agents.
21	DEFINITIONS
22	SEC. 178. For purposes of this title:
23	(1) The term "intelligence" means information
24	which pertains to the national security of the United
<b>25</b>	States other than information collected and produced

1	for tactical purposes by an intelligence component of
2	any of the Armed Forces of the United States.
3	(2) The term "intelligence agency" means—
4	(A) the Office of the Director of Central
5	Intelligence;
6	(B) the Central Intelligence Agency;
7	(C) the National Security Agency;
8	(D) the Intelligence Research and Analysis
9	Agency;
10	(E) with respect to its intelligence activities
11	(including activities conducted by the National Re-
12	connaissance Office), the Department of Defense;
13	(F) with respect to its intelligence activities,
14	the Department of State;
<b>15</b>	(H) with respect to its intelligence activities,
16	the Energy Research and Development Administra-
17	tion; and
18	(I) with respect to its foreign counterintelli-
19	gence activities, the Federal Bureau of Investiga-
20	tion.
21	(3) The term "appropriate committee of Congress"
22	means, with respect to any intelligence agency, the
23	standing committees of the Senate and House of Rep-
24	resentatives having legislative jurisdiction over such
25	intelligence agency.

1	(4) The term "agency" means any Executive
2	agency, as such term is defined in section 105 of title 5;
3	United States Code, and any military department.
4	(5) The term "American" means any citizen of
5	the United States, any alien lawfully admitted to the
6	United States for permanent residence, and any unin-
7	corporated association composed primarily of citizens of
8	the United States and aliens lawfully admitted to the
9	United States for permanent residence.
10	TITLE II—DOMESTIC INTELLIGENCE
11	ACTIVITIES
12	PART A—STANDARDS AND PROCEDURES FOR CONDUCT
13	OF CRIMINAL INVESTIGATIONS
20	
14	PROHIBITED DOMESTIC INTELLIGENCE INVESTIGATIONS
	PROHIBITED DOMESTIC INTELLIGENCE INVESTIGATIONS  SEC. 201. Unless authorized by statute, no Federal offi-
14	
14 15	SEC. 201. Unless authorized by statute, no Federal offi-
14 15 16	SEC. 201. Unless authorized by statute, no Federal official and no agency of the Federal Government may—
14 15 16 17	SEC. 201. Unless authorized by statute, no Federal official and no agency of the Federal Government may—  (1) initiate or conduct political surveillance or any
14 15 16 17 18	SEC. 201. Unless authorized by statute, no Federal official and no agency of the Federal Government may—  (1) initiate or conduct political surveillance or any other investigation or otherwise collect, index, file, store,
14 15 16 17 18 19	SEC. 201. Unless authorized by statute, no Federal official and no agency of the Federal Government may—  (1) initiate or conduct political surveillance or any other investigation or otherwise collect, index, file, store, maintain, or disseminate information relating to the be-
14 15 16 17 18 19 20	SEC. 201. Unless authorized by statute, no Federal official and no agency of the Federal Government may—  (1) initiate or conduct political surveillance or any other investigation or otherwise collect, index, file, store, maintain, or disseminate information relating to the beliefs, opinions, associations, or other first amendment
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14 15 16 17 18 19 20 21 22	SEC. 201. Unless authorized by statute, no Federal official and no agency of the Federal Government may—  (1) initiate or conduct political surveillance or any other investigation or otherwise collect, index, file, store, maintain, or disseminate information relating to the beliefs, opinions, associations, or other first amendment activity of any person by any means;  (2) authorize, institute, or participate in any pro-

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amendment activity of any person, or which is reason-

2	ably likely to have such effect;
3	(3) authorize or carry out selective investigations
4	or prosecutions directed at any person because such
5	person is engaged in first amendment activity; or
6	(4) encourage, assist, cooperate, delegate, contract
7	with, or act at the request of, any other Federal, State,
8	local, or private agency or organization, or with any
9	person, to plan, institute, or conduct any investigation or
10	to use any investigative technique in a manner prohibited
11	by this Act.
12	REASONABLE SUSPICION AS STANDARD FOR CRIMINAL IN-
13	VESTIGATIONS BY FEDERAL BUREAU OF INVESTIGATION
14	SEC. 202. (a) The Federal Bureau of Investigation
.15	shall have no function other than the investigation of specific
16	acts which violate Federal criminal statutes.
. 17	(b) The Federal Bureau of Investigation may not
18	conduct an investigation of any person unless there is reason-
19	able suspicion that such person has committed, is committing,
20	or about to commit a specific act which violates a Federal
21	eriminal statute, except that the Federal Bureau of Investiga-
22 t	ion may, in accordance with section 203, undertake a pre-
23 1	iminary inquiry upon receiving a specific allegation that
<b>24</b> a	person has committed, is committing, or is about to com-
	nit a specific act which violates a Federal criminal statute.
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1	AUTHORITY REQUIRED FOR PRELIMINARY INQUIRY
2	SEC. 203. Upon receipt of a specific allegation that a
3	person has committed, is committing, or is about to commit
4	a specific act which violates a Federal criminal statute, the
5	Federal Bureau of Investigation may undertake a preliminary
6	inquiry for the sole purpose of determining whether there is
7	sufficient factual basis to warrant an investigation under sec-
8	tion 204. A preliminary inquiry under this section shall be
9	limited to the following sources of information:
LO	(1) The person making the allegation and other
1	persons volunteering relevant information.
12	(2) The Federal Bureau of Investigation indexes
13	and files.
<b>14</b>	(3) State and local authorities and their records.
15	(4) Public records and other public sources of in-
16	formation.
17	A preliminary inquiry shall be closed within sixty days of
18	the date upon which the inquiry was initiated unless the
19	Director of the Federal Bureau of Investigation issues a
20	written authorization to continue such preliminary inquiry
21	for a period not to exceed thirty days. Any such authorization
22	shall be issued only when facts or information obtained dur-
23	ing the original period justify such extension and shall set
24	forth the particular facts or information upon which such

1	AUTHORITY REQUIRED FOR CRIMINAL INVESTIGATION
2	SEC. 204. (a) No criminal investigation shall be con-
3	ducted by the Federal Bureau of Investigation unless such
<b>4</b>	investigation is authorized in writing by the Director of the
5	Federal Bureau of Investigation. Such authorization shall
6	include a statement of the facts that justify the investigation
7	under the standard set forth in section 202, the investigative
8	techniques authorized to be used in such investigation, a
9	finding as to whether there is reason to believe that the in-
10	vestigation may result in the collection of information per-
11	taining to first amendment activity, and the precautions that
12	will be taken to minimize any such collection. A criminal
13	investigation shall be closed within ninety days of the date
14	upon which such investigation was initiated unless an ex-
15	tension of such investigation is authorized in writing by the
16	Attorney General.
17	(b) If in the course of a criminal investigation the
18	Director or the agent conducting or supervising such investi-
19	gation has reason to believe that such investigation may
20	result in the collection of information relating to first amend-
21	ment activity or may pose any danger to first amendment
22	activity, he shall promptly bring such investigation to the
23	attention of the Attorney General for review and authoriza-
<b>24</b>	tion. The Attorney General shall review the factual basis for
25	such investigation and the investigative procedures to be used

in such investigation. If the Attorney General, after such review, is satisfied that the investigation does not violate the express prohibitions of this Act, that it is warranted under 3 the standard set forth in section 202, and that adequate precautions have been taken to minimize any danger to first amendment activity, the Attorney General may issue a written authorization that the investigation may proceed 7 Otherwise, the investigation shall be promptly terminated. 8 9 (c) Upon receiving a written authorization from the Attorney General under subsection (a), for an extension 10 of an investigation, the Federal Bureau of Investigation may 11 continue an investigation for a period specified by the At-12 torney General in such authorization not to exceed ninety 13 days. Any such authorization by the Attorney General shall 14 15 be required for any extension and shall certify that the Attorney General has reviewed the investigation and all 16 reports pertaining thereto, has found that such investigation 17 does not violate the express prohibitions of this Act, that it 18 continues to meet the standard set forth in section 202, and 19 20 that the precautions taken or to be taken to minimize any danger to first amendment activity are adequate. 21 22 (d) No investigation of a crime that has not yet occurred may continue for more than six months unless the Director 23certifies in writing that probable cause exists that there is 24

imminent likelihood that the person under investigation is

1	about to commit a specific criminal act to be committed and
2	the Attorney General issues a written authorization for an
3	extension in accordance with subsection (c).
4	(e) All investigations shall be designed and conducted
5	so as not to limit or inhibit the full exercise of rights pro-
6	tected by the Constitution and laws of the United States.
7	TERMINATION OF INQUIRIES AND INVESTIGATIONS
8	SEC. 205. (a) Preliminary inquiries under section 203
9	and investigations under section 204 may be terminated as
10	any time by the Director or the Attorney General, and
11	investigations shall be terminated promptly whenever the
12	standard set forth in section 202 can no longer be met.
13	(b) Upon termination of an authorized investigation
14	because of an insufficient factual basis to warrant continuing
15	such investigation, the Attorney General shall seal all inves-
16	tigative files pertaining to such investigation.
17	(c) Personal information contained in a file sealed pur-
18	suant to subsection (b) shall not be disseminated except—
19	(1) to the Inspector General and the congressional
20	committees with oversight responsibility;
21	(2) pursuant to a valid subpena or search warrant
22	issued by a court; and
23	(3) to the subject of the investigation if requested

in accordance with law.

1 (d) No personal information shall be added to		(d) No p	ersonal .	information	shall	be	added	to	$\mathbf{a}$	file
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- 2 which has been sealed pursuant to subsection (b) unless
- 3 pursuant to a lawful request by the subject of the investi-
- 4 gation.
- 5 (e) Six months after the sealing of an investigative
- 6 file, the Director or the Attorney General shall inform in
- 7 writing any person who is the subject of such sealed investi-
- 8 gative file that such person has been the subject of an
- 9 investigation, that a sealed file with respect to such investi-
- 10 gation is maintained by the Department of Justice, and that
- 11 such person has a right of access to such file pursuant to law.
- 12 (f) Sealed files shall be retained for ten years after
- 13 termination of an investigation.
- 14 (g) Ten years after the initial scaling of a file such file
- 15 shall be destroyed unless the Attorney General certifies that
- 16 such file is required for civil or criminal litigation or that
- 17 such file is subject to a valid subpena or search warrant
- 18 issued by a court.
- 19 (h) Notwithstanding any other provision of law, any
- 20 personal information that is irrelevant to lawful investigative
- 21 purposes, that pertains to first amendment activity, that is
- 22 false or defamatory, or that was acquired by illegal means
- 23 shall be destroyed as soon as possible.

1	PART B-WARRANT REQUIREMENTS AND PROCEDURES
2	FOR USE OF CERTAIN INVESTIGATIVE TECHNIQUES
3	RESTRICTIONS ON INFORMANT SURVEILLANCE, ACCESS TO
4	RECORDS, AND MAIL COVERS
5	SEC. 211. No Federal agency or official shall recruit,
6	place, or use any informant or undercover agent, inspect or
7	obtain access to any tax, bank, credit, or toll records, or use
8	any mail cover, except as authorized by a court order issued
9	in accordance with this part upon an application authorized
10	by the Attorney General or by an assistant Attorney General
11	specially designated by the Attorney General for such
12	purpose.
13	WARRANT PROCEDURES AND REQUIREMENTS FOR USE OF
14	INFORMANTS AND UNDERCOVER AGENTS
15	SEC. 212. (a) Each application for an order authorizing
16	the placement, recruitment, or use of an informant or under-
17	cover agent shall be made in writing upon oath or affirma-
18	tion to a court of competent jurisdiction and shall state the
19	applicant's authority to make such application and shall
20	include—
21	(1) the identity of the investigative or law en-
22	forcement officer making the application and of the
23	officer authorizing the application;
24	(2) the identity of the proposed informant or under-
25	cover agent;

1	(3) a full and complete statement of the facts and
2	circumstances relied upon by the applicant to justify the
3	belief that an order should be issued, including-
4	(A) details as to the particular Federal offense
5	that has been, is being, or is about to be committed;
6	(B) a particular description of the nature and
7	location of the persons to be placed under surveil-
8	lance by such informant or undercover agent;
9.	(C) a particular description of the type of
10	information or facts sought to be obtained by such
11	surveillance; and
12	(D) the identity of the person, if known, com-
13	mitting the offense under investigation and about
14	whom information is being sought;
15	(4) a full and complete statement and record as
16	to whether other less intrusive investigative procedures
17	have been tried and failed or why they reasonably
18	appear to be unlikely to succeed if tried;
19	(5) a statement of the period of time during which
20	such informant or undercover agent is to be used;
21	(6) a full and complete statement of the facts con-
22	cerning any previous application to a court for authoriza-
23	tion to use informants or undercover agents for surveil-
24	lance which involved any of the same persons, facilities

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places, or things specified in the application, and the

action taken by the court on each such application; and 2 (7) where the application is for the extension of 3 an authorization, a statement setting forth the results 4 thus far obtained under the prior authorization, or a 5 reasonable explanation of the failure to obtain such 6 results. 7 (b) The court may require the applicant to furnish 8 additional testimony or documentary evidence in support of 9 any application under this section. 10 (c) Upon such application, the court may enter an ex 11 parte order, as requested or modified, authorizing or approv-12 ing the placement, recruitment, or use of an informant or 13 undercover agent within the territorial jurisdiction of the 14 court, if the court determines on the basis of the facts sub-15 mitted by the applicant that— 16 (1) there is probable cause that an individual is 17 committing, has committed, or is about to commit a 18 particular Federal offense under the jurisdiction of the 19 applicant; 20 (2) there is probable cause that evidence concern-21 ing that offense will be obtained by the informant or 22 undercover agent; 23 (3) other less intrusive investigative procedures 24

1	have been tried and have failed or reasonably appear to
· 2	be unlikely to succeed if tried;
<b>3</b>	(4) the informant or undercover agent is reliable;
4	and
<b>5</b>	(5) the informant or undercover agent would not
6	pose any danger to first amendment activity.
7	(d) Each order authorizing the use of an informant or
8	undercover agent shall specify—
9	(1) the identity of the person, if known, who is the
10	target of the informant or undercover agent;
11	(2) the persons and places to be under surveillance
12	by such informant or undercover agent;
13	(3) a particular description of the type of informa-
14	tion or facts sought and a statement of the particular
<b>1</b> 5	offense to which such information or facts relate;
16	(4) the identity of the agency authorized to employ
17	the informant or undercover agent and of the person
18	authorizing the application;
19	(5) the period of time during which such informant
20	or undercover surveillance may be used; and
21	(6) all steps to be taken to protect first amendment
22	activity.
23	(e) No order entered under this section may authorize
24	the use of an informant or undercover agent for a period

- longer than is necessary to achieve the objective of the au-
- 2 thorization, nor in any event for longer than thirty days.
- 3 Extensions of an order under this section may be granted,
- 4 but only upon an application made in accordance with sub-
- 5 section (a) and findings by the court in accordance with
- 6 subsection (c). Each order and extension of an order under
- 7 this section shall require that the authorization be executed
- 8 as soon as practicable and be conducted in such a way as
- q to minimize the gathering of information not otherwise sub-
- 10 ject to interception or seizure under this Act.
- 11 (f) Whenever an order authorizing the use of an in-
- 12 formant or undercover agent is entered under this section,
- 13 the order shall require detailed reports to be made to the
- 14 court issuing such order showing the progress which has
- 15 been made toward achievement of the objective of the au-
- 16 thorized surveillance and whether there is a need for con-
- 17 tinuation of such order. Such reports shall be made at such
- 18 times as the court may require, but not less frequently than
- 19 every thirty days while such order is in effect, and there shall
- 20 be a final report not later than ten days after expiration
- 21 of such order.
- (g) A detailed record of how any informant or under-
- 23 cover agent authorized under this section was employed
- 24 and all information of facts gathered from such informant
- 25 or agent shall be maintained. Immediately upon the expira-

- 1 tion of the authorization for the use of such informant or
- 2 agent, such record shall be made available to the court
- 3 issuing the order authorizing such use and shall be sealed un-
- 4 der direction of the court. Custody of such record shall be
- 5 wherever the court orders, and such record shall not be
- 6 destroyed except under a court order and in any event
- 7 shall be kept for ten years.
- 8 (h) Applications made and orders, including orders for
- 9 extensions, granted under this section shall be sealed by the
- 10 court. Custody of such applications and orders shall be wher-
- ever the court directs. Except as provided in subsection (j),
- 12 such applications and orders shall be disclosed only upon a
- 13 showing of good cause pursuant to a subpena or court order
- 14 issued by a court of competent jurisdiction and shall not be
- destroyed except upon a court order and in any event shall
- 16 be kept for ten years.
- 17 (i) Any violation of the provisions of this section may
- 18 be punished as criminal contempt of court.
- 19 (j) Within a reasonable time but not more than ninety
- 20 days after the termination of the period of any order or exten-
- 21 sions thereof under this section, the court shall cause to be
- 22 served on the persons named in the order and such other
- 23 parties as the court may direct an inventory which shall in-
- 24 clude notice of-
- 25 (1) the fact of the entry of such order;

1	(2) the date of the entry such order and the period
2	of authorized use of the informant or undercover agent in-
3	volved; and
4	(3) the fact that during such period information
5	concerning such person or persons was gathered.
6	The court shall make available to each such person or his
7	counsel for inspection and copying the entire record of the
8	surveillance of such person, except that the identity of the
9	informant or undercover agent involved need not be dis-
10	closed. Any party denied or excluded from distribution of
11	such notice, or denied access to any portion of the record,
12	applications and orders, shall be entitled to a hearing with
13	respect thereto.
14	(k) Information derived from the use of an informant
15	or undercover agent shall not be received in evidence or oth-
16	erwise disclosed in any trial, hearing, or other proceeding,
17	including any grand jury proceeding, in a Federal or State
18	court or administrative agency unless the requirements of
19	this section have been complied with and each party, not
20	less than twenty days before the commencement of such
21	trial, hearing or proceeding, has been furnished with a copy
22	of the court order and accompanying application under which
23	use of such informant or undercover agent was authorized.
24	(1) Any aggrieved person in any trial, hearing, or

1 proceeding in or before any court, department,	officer,
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- 2 agency, regulatory body, or other authority of the United
- 3 States, a State, or a political subdivision thereof, may move
- 4 to suppress any facts, information, or evidence derived from
- 5 use of an informant or undercover agent on the grounds
- 6 that-
- 7 (1) such facts, information or evidence were unlaw-
- 8 fully gathered;
- 9 (2) the application for the order authorizing such
- use, or such order, failed to comply with the require-
- ments of this Act; or
- 12 (3) such informant or undercover agent was not
- used in conformity with such order of authorization.
- 14 Such motion shall be made before the commencement of such
- 15 trial, hearing, or proceeding unless there was no opportunity
- 16 to make such motion, or the person was not aware of the
- 17 grounds for such motion, until such trial, hearing, or proceed-
- 18 ing had commenced. If such motion is granted, such facts,
- 19 information, or evidence shall be treated as having been ob-
- 20 tained in violation of this title and of section 2236 of title
- 21 18, United States Code, as added by section 311 of this Act,
- 22 and shall not be received in evidence or otherwise disclosed
- 23 in any proceeding in any State or Federal court or admin-
- 24 istrative agency. The court, upon the filing of such motion,

- 1 shall make available to the moving party for inspection the
- 2 entire record, including the identity of the informant or
- 3 undercover agent.
- 4 WARRANT PROCEDURES AND REQUIREMENTS FOR INSPEC-
- 5 TION OF RECORDS WITHOUT PRIOR NOTICE
- 6 SEC. 213. (a) No bank, financial institution, commu-
- 7 nication common carrier, credit card issuer, or consumer re-
- 8 porting agency, or any officer, employee, or agent thereof,
- 9 may provide to any officer, employee, or agent of the United
- 10 States, or any agency or department thereof, copies of,
- 11 access to, or information contained in, the record of any
- 12 individual except in accordance with the requirements of this
- 13 section or section 214 and of subparagraphs (A) and (C)
- 14 of section 604(3) of the Fair Credit Reporting Act (15
- 15 U.S.C. 1681b (3) (A) and (C)).
- 16 (b) Each application for an order authorizing inspec-
- 17 tion or procurement of tax, bank, credit, or toll records shall
- 18 be made in writing upon oath or affirmation to a court of
- 19 competent jurisdiction and shall state the applicant's authority
- 20 to make such application and shall include-
- 21 (1) the identity of the investigative or law en-
- forcement officer making the application and of the
- officer authorizing the application;
- 24 (2) a full and complete statement of the facts and

1	circumstances relied upon by the applicant to justify the
2	belief that an order should be issued, including—
3	(A) details as to the particular Federal offense
4.	that has been, is being, or is about to be committed;
5	(B) a particular description of the nature and
6	location of the records to be inspected;
7	(C) a particular description of the type of
8	information or facts sought to be obtained by such
9	inspection; and
10	(D) the identity of the person, if known, com-
11	mitting the offense under investigation and about
12	whom information is being sought;
13	(3) a full and complete statement and record as
14	to whether other less intrusive investigative procedures
15	have been tried and failed or why they reasonably ap-
16	pear to be unlikely to succeed if tried;
17	(4) a statement of the period of time during which
18	such inspection of records is to take place;
19	(5) a full and complete statement of the facts con-
20	cerning any previous application to a court for authoriza-
21	tion to inspect or procure tax, bank, credit, or toll
22	records involving any of the same persons, facilities,
23	places, or things specified in the application, and the
24	action taken by the court on each such application; and

1	(6) where the application is for the extension of
2	an authorization, a statement setting forth the results
3	thus far obtained under the prior authorization, or a
4	reasonable explanation of the failure to obtain such
5	results.
6	(b) The court may require the applicant to furnish addi-
7	tional testimony or documentary evidence in support of any
8	application.
9	(c) Upon such application, the court may enter an ex
10	parte order, as requested or modified, authorizing inspection
11	of records within the territorial jurisdiction of the court, if
12	the court determines on the basis of the facts submitted by
13	the applicant that—
14	(1) there is probable cause that an individual is
15	committing, has committed, or is about to commit a
16	particular Federal offense under the jurisdiction of the
17	applicant;
18	(2) there is probable cause that evidence concern-
19	ing that offense will be obtained through the inspection
20	of the records identified in the application;
21	(3) other less intrusive investigative procedures
22	have been tried and have failed or reasonably appear
23	to be unlikely to succeed if tried;
24	(4) the issuance of a subpena with prior notice
25	to the person under investigation in accordance with

1	section 214 would frustrate the purposes of such crimi-
2	nal investigation; and
3	(5) inspection of the records identified in the
4	application would not pose any danger to First Amend-
- 5	ment activity.
6	(d) Each order authorizing the inspection of records
7	shall specify—
8	(1) the identity of the person about whom in-
9	formation is sought from the records to be inspected;
10	(2) the nature and location of the records to be
11	inspected;
12	(3) a particular description of the type of informa-
13	tion sought and of the Federal crime to which it relates;
14	and
15	(4) the identity of the agent authorized to in-
16	spect the records.
17	(e) A copy of any order authorizing an inspection of
18	records shall be served on any party having a cognizable
<b>1</b> 9	interest in the records within 48 hours of the execution
20	of such order.
21	(f) Every order authorizing an inspection of records
22	shall require that the authorization shall be executed as
23	soon as practicable and shall be conducted in such a way
24	as to minimize the gathering of information not otherwise
25	subject to interception or seizure under this Act.

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1	(g) Any violation of the provisions of this section
2	may be punished as criminal contempt of court.
3	(h) Information or facts derived from an inspection
4	of records shall not be received in evidence or otherwise
5	disclosed in any trial, hearing, or other proceeding, includ-
6	ing any grand jury proceeding, in a Federal or State court
7	or administrative agency unless the requirements of this
8	section have been complied with.
9	(i) Any person in any trial, hearing, or proceeding in
10	or before any court, department, officer, agency, regulatory
11	body, or other authority of the United States, or of any
12	State, or a political subdivision thereof, may move to sup-
13	press any facts, information, or evidence derived from an
14	inspection of records on the grounds that-
15	(1) such facts, information, or evidence were un-
16	lawfully gathered;
17	(2) the application for the order authorizing such
18	inspection, or such order, failed to comply with the re-
19	quirements of this Act; or
20	(3) the inspection of records was not conducted in
21	conformity with such order of authorization.
22	Such motion shall be made before the commencement of
23	such trial, hearing, or proceeding unless there was no op-
24	portunity to make such motion, or the person was not aware
25	of the grounds for such motion, until such trial, hearing, or

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1	proceeding had commenced. If such motion is granted,
9	such facts, information, or evidence shall be treated as hav-
3	ing been obtained in violation of this title and of section
4	2236 of title 18, United States Code, as added by section
5	311 of this Act, and shall not be received in evidence or
6	otherwise disclosed in any proceeding in any State or Federal
7	court or administrative agency.
8	PROCEDURES FOR SUBPENA OF RECORDS WITH PRIOR
9	NOTICE
10	SEC. 214. (a) Notwithstanding the provisions of sec-
11	tions 211 and 213, an officer, employee, agent, or authority
12	of the United States or any agency or department thereof
13	may request from a bank or other financial institution, com-
14	munication common carrier, credit card issuer, or consumer
15	reporting agency copies of, access to, or information con-
16	tained in, the tax, bank, credit, or toll records pertaining to
17	any person pursuant to a subpena if—
18	(1) such subpena is otherwise authorized by law
19	and (A) in the case of a grand jury subpena, will pro-
20	duce information relevant to a legitimate law enforce-
21	ment purpose; and (B) in the case of any other sub-
22	pena, that such subpena will produce information rele-
23	vant to the proceedings for which the subpena has been
24	issued;
25	(2) a copy of such subpena has been personally

1	received by any person having a cognizable interest in
2	such records or has been mailed to such person's las
3	known address by registered or certified mail on the date
4	on which the subpena was served on the financial insti-
5	tution, communication common carrier, credit card is
6	suer, or consumer reporting agency together with the
7	following notice:
8	"RECORDS OR INFORMATION CONCERNING YOUR
9	TRANSACTIONS WHICH ARE HELD BY THE ORGANIZA-
10	TION NAMED IN THE ATTACHED SUBPENA ARE BEING
11	SOUGHT BY [name of agency or department of author-
12	ity] for the following purpose: [statement of pur-
13	pose].
14	"IF YOU DESIRE THAT SUCH RECORDS OR INFOR-
<b>15</b>	MATION NOT BE PRODUCED, YOU SHOULD WITHIN
16	EIGHTEEN DAYS APPLY TO THE COURT NAMED IN THE
17	SUBPENA TO PROHIBIT ITS ENFORCEMENT. OTHERWISE,
18	UPON THE EXPIRATION OF EIGHTEEN DAYS FROM THE
19	DATE OF THE DELIVERY OR MAILING OF THIS NOTICE
20	THE RECORDS OR INFORMATION REQUESTED IN SUCH
21	SUBPENA WILL BE MADE AVAILABLE.";
22	(3) eighteen days have expired from the date of
23	personal delivery or mailing of notice to the customer
24	within which period either any person having cogniz-
25	able interest in the records or the financial or medical

- 67 institution, communication common carrier, credit card 1 issuer, or consumer reporting agency, or both, may 2 move to quash such subpena in the court named in the 3 subpena; and 4 (4) concurrent with service of subpena, a notice 5 is provided to the financial or medical institution, com-6 munication common carrier, credit card issuer, or con-7 sumer reporting agency stating the rights, obligations, 8 and liabilities of such organization under this Act. 9 (b) Any person having a cognizable interest in records 10 which are subpensed under this Act shall have standing to 11 move to quash such subpena or to seek other relief. 12 WARRANT PROCEDURE FOR MAIL COVERS 13 SEC. 215. (a) A mail cover is the procedure by which 14 a systematic recording or inspection is made of any material 15 appearing on the outside cover of any mail matter, including 16 the name and address of the sender, the place and date of 17 postmarking, and the class of mail. 18 (b) Each application to a court for an order authorizing 19 the use of a mail cover shall be made in accordance with 20 rule 41 of the Federal Rules of Criminal Procedure, based 21 upon probable cause that evidence of a Federal crime will be 22 obtained thereby. 23 (c) A mail cover may be conducted for a period of 24
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thirty days. Authorization for continuance of a mail cover

for additional periods of thirty days may be obtained, but only in accordance with this title. In no event shall the total 2 period of time for a mail cover exceed one year. 3 (d) Within a reasonable time, but no later than ninety 4 days after the termination of the period for a mail cover, 5 the court authorizing the mail cover shall cause to be provided to the person whose mail is the subject of the mail cover a notice of the existence, dates, and purpose of such mail cover. 9 PART C-FEDERAL BUREAU OF INVESTIGATION 10 11 AUTHORITY OF ATTORNEY GENERAL WITH RESPECT TO 12 THE FEDERAL BUREAU OF INVESTIGATION Sec. 221. (a) The Attorney General shall be responsi-13 ble for the supervision of the activities of the Federal 14 Bureau of Investigation (hereinafter in the part referred to 15 as the "Bureau") and shall-16 (1) approve the annual budget of the Bureau before 17 18 its submission to Congress: (2) have unrestricted access to all information in 19 the possession of the Bureau; 20 21(3) conduct at least annually a complete review of the investigative procedures of the Bureau, including a 22 random sample of investigative files and indexes, and 23

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25

shall submit a detailed report and evaluation to the

	(4) testify at least annually before congressional
1	·
2	committees with oversight responsibility over the Bu-
3	reau and report any evidence of activity by the Bureau
4	in violation of the law or the Constitution of the United
5	States; and
6	(5) advise the Director of the Federal Bureau of
7	Investigation on interpretations of statutes, regulations,
8	and judicial opinions that may affect the legality and
9 .	constitutionality of the investigative procedures of the
10	Bureau and take all appropriate steps to ensure that the
11	investigative procedures and activities of the Bureau are
12	in conformity with the laws and the Constitution of the
13	United States.
14	(b) The Attorney General may, after consultation with
15	the Director of the Federal Bureau of Investigation, promul-
16	gate regulations to implement this title. Such regulations
17	shall be promulgated in accordance with chapter 5 of title 5,
18.	United States Code.
19	DIRECTOR OF THE FEDERAL BUREAU OF INVESTIGATION
20	SEC. 222. (a) (1) Section 532 of title 28, United
21	States Code, is amended to read as follows:
22	"§ 532. Director of the Federal Bureau of Investigation
23	"(a) The Director of the Federal Bureau of Investi-
24	gation is the head of the Federal Bureau of Investigation.
25	"(b) The Director of the Federal Bureau of Investi-

- 1 gation shall be appointed by the President, by and with
- 2 the advice and consent of the Senate, and shall receive
- 3 compensation at the rate prescribed for level II of the Fed-
- 4 eral Executive Salary Schedule (5 U.S.C. 5313).
- 5 "(c) Effective with respect to any individual appointed
- 6 as Director of the Federal Bureau of Investigation after
- 7 June 1, 1973, the Director of the Federal Bureau of In-
- 8 vestigation shall serve at the pleasure of the President for
- 9 a term of ten years. A Director may not serve more than
- 10 one term as Director. The provisions of subsections (a)
- 11 through (c) of section 8335 of title 5, United States Code,
- 12 shall apply to any individual appointed under this section.".
- 13 (2) Section 1101 of the Omnibus Crime Control and
- 14 Safe Streets Act of 1968 (28 U.S.C. 532 note) is repealed.
- (b) (1) Chapter 33 of title 28, United States Code, is
- 16 amended by adding after section 537 the following new
- 17 section:
- 18 "§ 538. Duties of Director of the Federal Bureau of Inves-
- 19 tigation
- 20 "(a) The Director of the Federal Bureau of Investiga-
- 21 tion shall be responsible to, and under the supervision and
- 22 control of, the Attorney General.
- 23 "(b) The Director shall be responsible for the operations
- 24 of the Federal Bureau of Investigation and shall-
- 25 "(1) prepare the annual budget of the Federal

1	Bureau of Investigation for submission to the Attorney
2	General;
3	"(2) have unrestricted access to all information in
4	the possession of the Federal Bureau of Investigation;
5	"(3) develop and implement policies regarding
6	investigative procedures and activities in consultation
7	with the Inspector General and the Attorney General;
8	"(4) cooperate fully with the Inspector General,
9	the Attorney General, and the General Accounting Office
10	in all audits and reviews of the Federal Bureau of
11	Investigation;
12	"(5) testify at least annually before congressional
13	committees with oversight responsibility over the Fed-
14	eral Bureau of Investigation and report any evidence of
15	activity by the Federal Bureau of Investigation in viola-
16	tion of the laws or the Constitution of the United States.
17	(2) The table of sections for chapter 33 of title 28,
18	United States Code, is amended by adding after the item
19	relating to section 537 the following new item:
	"538. Duties of Director of the Federal Bureau of Investigation.".
20	INSPECTOR GENERAL OF THE FEDERAL BUREAU OF
21	INVESTIGATION
22	SEC. 223. (a) There shall be in the Bureau an Inspector
23	General of the Federal Bureau of Investigation (hereinafter
24	in this section referred to as the "Inspector General") who

- 1 shall be appointed by the President, by and with the advice
- 2 and consent of the Senate.
- 3 (b) The Inspector General shall have access to all
- 4 information held by the Bureau and shall have the authority
- 5 to review all activities of the Bureau and to investigate any
- 6 possible or potential misconduct by the Bureau.
- 7 (c) The Inspector General shall report any operation,
- 8 activity, or investigative procedure of the Bureau which ap-
- 9 pears to the Inspector General to have been conducted in
- 10 violation of the Constitution or the laws of the United States
- 11 or of any State or any political subdivision thereof to the
- 12 Attorney General, the Director of the Federal Bureau of
- 13 Investigation, and the Committees on the Judiciary of the
- 14 Senate and House of Representatives. Each component of
- 15 the Bureau shall report all instances of misconduct and all
- 16 allegations of misconduct to the Inspector General.
- 17 (d) The Inspector General shall submit a report to the
- 18 Congress each year on his activities and the operation of his
- 19 office during the preceding year.
- 20 ORGANIZATIONAL CHANGES IN THE FEDERAL BUREAU
- 21 OF INVESTIGATION
- SEC. 224. (a) The Internal Security Branch of the In-
- 23 telligence Division of the Federal Bureau of Investigation
- 24 is abolished, and the investigative intelligence gathering

- 1 functions for which it is or has been responsible are 2 terminated.
- 3 (b) The function of conducting background investiga-
- 4 tions of Presidential appointees, candidates for judgeships,
- 5 Federal employees, or the employees of Federal contractors
- 6 is hereby transferred to the Civil Service Commission. No
- 7 such investigation may be conducted without the prior
- 8 consent of the person to be investigated.
- 9 (c) The function of collecting, analyzing, storing, re-
- 10 porting, publishing, and disseminating data on crime and
- other data-bank functions of the Federal Bureau of Investi-
- 12 gation are transferred to an independent unit to be estab-
- 13 lished by the Attorney General within the Justice
- 14 Department under the supervision of the Attorney General.
- 15 (d) (1) Section 536 of title 28, United States Code,
- 16 is amended by striking out "All" and inserting in lieu
- 17 thereof "Supervisory".
- 18 (2) Any individual employed in a nonsupervisory posi-
- 19 tion in the Federal Bureau of Investigation on the effective
- 20 date of the amendment made by paragraph (1) shall con-
- 21 tinue to hold such position in the competitive service and
- 22 shall have tenure and other rights and benefits of the com-
- 23 petitive service as if such position, and any other position
- 24 previously held by such individual in the Federal Bureau

1	of Investigation, had been in the competitive service at all
2	times such individual held such position.
3	PART D-INTERNAL REVENUE SERVICE
4	RESTRICTIONS ON INTERNAL REVENUE SERVICE
5	SEC. 231. The Internal Revenue Service shall not—
6	(1) collect any information about any American on
. 7	behalf of any intelligence agency or for its use except for
8	the investigation of possible violations of the Internal
9	Revenue Code of 1954;
10	(2) investigate any person or group for any purpose
11	not relevant to enforcement of such Code;
12	(3) conduct selective investigations or prosecutions
13	of such Code;
14	(4) participate in any investigation relating to
<b>1</b> 5	domestic security; or
16	(5) release tax returns or tax-related information
17	for any reason unless—
18	(A) such release is authorized by the Commis-
19	sioner of Internal Revenue;
20	(B) the data is relevant to the investigation or
21	prosecution of a tax crime; and
22	(C) a formal request is received from the prin-
23	cipal officer of the requesting agency, specifying-
24	(i) the purpose for which such disclosure
25	is sought;

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1	(ii) facts sufficient to establish that the
2	requested information is needed by the request-
3	ing agency in the performance of legal and
4	authorized functions;
5	(iii) the uses the requesting agency intends
6	to make of the information;
7	(iv) the extent of disclosure sought;
8	(v) agreement not to use the information
9	in any function not in accordance with the law;
10	and
11	(vi) agreement that the information will
12	not be disclosed to any other agency or person
13	except in accordance with the law.
14	PART E—DEFINITIONS
<b>1</b> 5	DEFINITIONS
16	SEC. 241. For purposes of this title:
17	(1) The term "agency" means any Executive
18	agency, as such term is defined in section 105 of title 5,
19	United States Code, and any military department.
20	(2) The term "first amendment activity" includes
21	the exercise of freedom of speech, freedom of the press,
22	freedom of assembly and association, the right to peti-
23	tion the Government for a redress of grievances, and
24	any political activity not prohibited by law or regula-
25	tion or by the Constitution.

1	(3) The term "person" means a citizen of the
2	United States, a lawfully admitted permanent resident
3	alien in the United States, an unincorporated associa-
4	tion composed primarily of United States citizens and
5	lawfully admitted permanent resident aliens, and a cor-
6	poration incorporated in the United States or having
7	majority ownership by United States citizens and law-
8	fully admitted permanent resident aliens.
9	(4) The term "American" means a citizen of the
10	United States, a lawfully admitted permanent resident
11	alien, and an unincorporated association composed pri-
12	marily of citizens of the United States and lawfully
13	admitted permanent resident aliens.
14	(5) The term "Federal official" means any officer,
<b>1</b> 5	employee, or agent of the United States, or any person
16	directed, controlled, or paid by any Federal law enforce-
17	ment, investigative, or intelligence agency.
18	(6) The term "intelligence investigation" means
19	any investigative activity, including the collection,
20	storage, maintenance, or dissemination of information re-
21	lating to the beliefs, opinions, associations, or lawful
22	political activity of any person, group, or organization
23	by any investigative means.

24

(7) The term "lawful political activity" means any

activity protected by law or regulation or by the Con-1 stitution. 2 (8) The term "mail cover" means a procedure in-3 itiated at the request of a law enforcement authority by 4 which a systematic record or inspection is made of any 5 6 data appearing on the outside cover of any mail matter, including the name and address of the sender, the place 7 8 and date of postmarking, and the class of mail. (9) The term "covert surveillance technique" means 9 any means for gathering information about a person 10 without his knowledge, including pretext inquiries, trash 11 covers, and other techniques that do not require a judicial 12 order to be used in an investigation. 13 (10) The term "probable cause" means facts with-14 in the possession or knowledge of a person that when 15 taken together would convince a reasonable person that 16 17 a specific criminal act has been committed, is being com-18 mitted, or is about to be committed. (11) The term "cable" means a message sent by 19 common carrier by any mechanical device from one 20 21 person to another. (12) The term "preventive action" means any 22 effort to disrupt, discredit, or harass any person, includ-23

ing the dissemination of derogatory, false, or unat-

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1	tributed information about such person, any attempt to
2	provoke violence or dissension between any persons,
3	the use of agents provocateurs, interference with the
4	political or judicial process, and any criminal act directed
5	against any person.
6	(13) The term "selective investigation or prosecu-
7	tion" means the conduct of investigations or prosecutions
8	against a particular class of persons together with a fail-
9	ure to investigate or prosecute on a comparable basis
10	other persons similarly situated in the population.
11	(14) The term "intrusive surveillance technique"
12	means any investigative technique that is prohibited or
13	subject to a warrant procedure under this title.
14	(15) The term "reasonable suspicion" means spe-
<b>1</b> 5	cific and articulable facts which, taken together with
16	rational interferences from those facts, give rise to a
17	reasonable suspicion that specified activity has occurred,
18	is occurring, or is about to occur.
19	TITLE III—REMEDIES
20	PART A—REPEAL OF CERTAIN LAWS ABRIDGING
21	FREEDOM OF SPEECH
22	RIOT ACT
23	SEC. 301. (a) Chapter 102 of title 18, United States
24	Code, relating to riots, is repealed.
95	(b) The tables of chapters at the beginning of title 18,

1	United States Code, and of part I of such title are amended
	by striking out the item relating to chapter 102.
2	
3	CERTAIN TREASON, SEDITION, AND SUBVERSIVE
4	ACTIVITIES CRIMES
5	Sec. 302. (a) The following sections of chapter 115
6	of title 18, United States Code, are repealed:
7	(1) section 2384, relating to seditious conspiracy;
8	(2) section 2385, relating to advocating the over-
9	throw of the Government;
10	(3) section 2386, relating to registration of certain
11	organizations;
12	(4) section 2387, relating to certain activities affect-
13	ing the Armed Forces generally; and
14	(5) section 2391, relating to the temporary ex-
15	tension of section 2388, providing criminal penalties for
16	certain activities affecting the Armed Forces during war.
17	(b) The table of sections for chapter 115 of title 18,
18	United States Code, is amended by striking out the items
19	relating to sections 2384, 2385, 2386, 2387, and 2391.
20	AUTHORITY OF ATTORNEY GENERAL TO DEFINE
21	DOMESTIC INTELLIGENCE ACTIVITIES
22	SEC. 303. Section 533 of title 28, United States Code,
22	· · · · · · · · · · · · · · · · ·
24	(1), striking out "; and" and the end of paragraph (2)

- 1 and inserting in lieu thereof a period, and striking out
- 2 paragraph (3).
- 3 ELECTRONIC SURVEILLANCE PROHIBITED
- 4 Sec. 304. (a) Section 2510 (4) of title 18, United
- 5 States Code, is amended to read as follows:
- 6 "(4) 'intercept' means any acquisition of the con-
- 7 tents of any wire, radio, cable, or oral communication
- 8 or message through the use of any electronic, me-
- 9 chanical, or other device.".
- 10 (b) (1) Sections 2511 (2) (c), 2511 (2) (d), 2512
- 11 (2), 2515, 2516, 2517, and 2518 of title 18, United States
- 12 Code, are repealed.
- (2) (A) Section 2512 of title 18, United States Code,
- 14 is amended by striking out "(1)" before "Except".
- 15 (B) The table of sections for chapter 119 of title 18,
- 16. United States Code, is amended by striking out the items
- 17 relating to sections 2515, 2516, 2517, and 2518.
- 18 PART B-ESTABLISHMENT OF CRIMES RELATING TO
- 19 INTELLIGENCE ABUSES
- 20 VIOLATIONS OF INTELLIGENCE AGENCY RESTRICTIONS
- SEC. 311. Whoever, being an officer or employee of the
- 22 United States or any department or agency thereof, violates
- 23 any prohibition of this Act shall be fined not more than
- 24 \$10,000 or imprisoned not more than five years, or both,
- 25 and shall be removed from office or employment and be

1	incapable of holding any office or employment under the
2	United States.
3	SEARCHES WITHOUT WARRANTS
4	SEC. 312. Section 2236 of title 18, United States Code,
5	is amended to read as follows:
6	"§ 2236. Searches without warrant
7	"(a) Whoever, being an officer, agent, or employee of
8	the United States or any department or agency thereof
9	willfully—
10	"(1) searches any private dwelling used and occu-
11	pied as such dwelling or a business or any other building
12	or property without a judicial order issued in accord-
13	ance with sections 206 and 207 of the Omnibus Intelli-
14	gence Community Reorganization and Reform Act of
15	1977 and the Federal Rules of Criminal Procedure based
16	on probable cause that evidence of criminal activity
17	will be obtained thereby;
18	"(2) opens any mail or reads any cable not directed
19	to him without a judicial order issued in accordance
20	with sections 206 and 207 of the Omnibus Intelligence
21	Community Reorganization and Reform Act of 1977 or
22	without the consent of the sender or addressee of such
23	mail or cable in violation of section 3623 (d) of title 39;
24	"(3) inspects or procures tax, telephone, bank,
25	credit, medical or business records without a subpena or

1	judicial order issued in accordance with sections 206
2	and 207 of the Omnibus Intelligence Community Re-
3	organization and Reform Act of 1977 upon probable
4	cause to believe such records contain evidence of crim-
5	inal activity;
6	"(4) places under surveillance by means of an in-
7	formant any persons without a judicial order issued in
8	accordance with sections 206 and 207 of the Omnibus
9	Intelligence Community Reorganization and Reform
10	Act of 1977 upon probable cause to believe that evi-
11	dence of criminal activity will be obtained thereby; or
12	"(5) conducts a mail cover without a warrant
13	issued pursuant to the Federal Rules of Criminal Pro-
14	cedure based on reasonable suspicion that evidence of
<b>1</b> 5	criminal activity will be obtained thereby or without the
16	consent of the sender or addressee;
17	shall be fined not more than \$10,000 or imprisoned not
18	more than one year, or both.
19	"(b) The provisions of subsection (a) (1) shall not
20	apply to any person-
21	"(1) serving a warrant of arrest;
22	"(2) arresting or attempting to arrest a person
23	committing or attempting to commit an offense in his
24	presence; or

1	"(3) making a search at the request or invitation
2	or with the consent of the occupant of the premises.".
3	MISREPRESENTATION OF MEMBERSHIP IN POLITICAL
4	GROUPS
5	SEC. 313. Whoever, being an officer, agent, or employee
6	of the United States or any department or agency thereof,
7	willfully poses or acts as a member or associate of a group
8	engaged in the exercise of first amendment rights for pur-
9	poses of covert surveillance of such group or who willfully
10	directs or knowingly permits an informant to pose or act as
11	a member or associate of a group engaged in the exercise of
12	first amendment rights for purposes of covert surveillance of
13	such group shall be fined not more than \$10,000 or im-
14	prisoned not more than one year, or both.
<b>1</b> 5	ASSASSINATIONS
16	SEC. 314. (a) Chapter 45 of title 18, United States
17	Code (relating to foreign relations), is amended by adding
18	at the end thereof the following new section:
<b>1</b> 9	"§ 971. Willful killing while engaged in intelligence ac-
20	tivities
21	"Whoever, while engaged in the duties of a foreign in-
22	telligence activity of the Government of the United States,
23	willfully kills any person shall be sentenced to imprisonment
24	for life.".

1	(b)	The	table	of	sections	for	chapter	<b>45</b>	of	title	18.
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- 2 United States Code, is amended by adding at the end
- 3 thereof the following new item:
  - "971. Willful killing while engaged in intelligence activities.".
- 4 DRUG EXPERIMENTATION WITHOUT PRIOR CONSENT
- 5 SEC. 315. (a) Chapter 93 of title 18, United States
- 6 Code (relating to public officers and employees), is amended
- 7 by adding at the end thereof the following new section:
- 8 "§ 1924. Administering drugs for experimental purposes
- 9 without prior informed consent
- 10 "Whoever, being an officer or employee of the Central
- 11 Intelligence Agency or of any intelligence component of
- 12 the Department of Defense or the Armed Forces of the
- 13 United States, in the course of his employment or duties,
- 14 administers any drug to any person for experimental reasons
- 15 shall, if such person has not given prior written consent to
- 16 the taking of such drug after being informed of all possible
- 17 effects of such drug which can reasonably be anticipated, be
- 18 fined not more than \$10,000, or imprisoned not more than
- 19 ten years, or both.".
- 20 (b) The table of sections for chapter 93 of title 18,
- 21 United States Code, is amended by adding at the end thereof
- 22 the following new item:
  - "1924. Administering drugs for experimental purposes without prior informed consent.".

1	WRONGFUL AGENCY DISCIPLINARY ACTION
2	SEC. 316. (a) Chapter 93 of title 18, United States
3	Code (relating to public officers and employees), as
4	amended by section 315, is further amended by adding at
5	the end thereof the following new section:
6	"§ 1925. Wrongful agency disciplinary action
7	"(a) Whoever, being an officer or employee of the
8	United States, or any department or agency thereof, takes
9	any disciplinary action, or threatens to take any disciplinary
10	action, against any individual subject to disciplinary action
11	by such officer or employee because such individual-
<b>12</b>	"(1) disclosed any information or expressed any
13	opinion or judgment with respect to the conduct or
14	operation of any agency of the United States;
<b>1</b> 5	"(2) refused to participate in any official activity
16	which such individual reasonably believed to be in
17	violation of the Constitution, any treaty, any statute
18	of the United States or any State or subdivision thereof,
19	or any rule, regulation, or order promulgated by any
20	authority of the United States or to constitute mal-
21	feasance, misfeasance, or nonfeasance in office; or
22	"(3) responded to any request or direction by Con-
23	gress, either House of Congress, or a committee or sub-
24	committee of either House of Congress or of both
25	Houses,

- 1 shall be fined not more than \$10,000 or imprisoned not
- 2 more than two years, or both, and shall be removed from
- 3 office or employment and be incapable of holding any office
- 4 or employment under the United States.
- 5 "(b) Subsection (a) shall not apply to any disciplinary
- 6 action taken because a particular disclosure of information
- 7 or statement or representation of fact was made with knowl-
- 8 edge that such information, statement, or representation
- 9 was false, that such disclosure, statement, or representation
- 10 constituted a crime, or that such disclosure, statement, or
- 11 representation constituted a clearly unwarranted invasion of
- 12 privacy of any individual.
- 13 "(c) For purposes of this section, the term 'disciplinary
- 14 action' means dismissal, demotion, transfer, suspension, or
- 15 reprimand.".
- (b) The table of sections at the beginning of chapter 93
- 17 of title 18, United States Code, is amended by adding at
- 18 the end thereof the following new item:

"1925. Wrongful agency disciplinary action.".

- 19 PART C—SPECIAL PROSECUTOR
- 20 SPECIAL PROSECUTOR FOR INTELLIGENCE CRIMES
- 21 SEC. 321. (a) (1) Part III of title 28, United States
- 22 Code (relating to court officers and employees), is amended .
- 23 by adding after chapter 57 the following new chapter:

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# 1 "Chapter 59.—SPECIAL PROSECUTOR FOR INTEL-

# 2 LIGENCE CRIMES

"Sec.

"1051. Establishment of Office.

"1052. Authority of Special Prosecutor.

"1053. Appointment of Special Prosecutor.

"1054. Administrative provisions.

"1055. Removal of Special Prosecutor.

"1056. Congressional Oversight.

#### 3 "§ 1051. Establishment of Office

- 4 "There is established as an independent office in the
- 5 Department of Justice an Office of the Special Prosecutor
- 6 for Intelligence Crimes (hereinafter in this chapter referred
- 7 to as the 'Office'). The Office shall be headed by a Special
- 8 Prosecutor for Intelligence Crimes (hereinafter in this chap-
- 9 ter referred to as the 'Special Prosecutor'), who shall be
- 10 appointed in accordance with the provisions of section 1053.

# 11 "§ 1052. Authority of Special Prosecutor

- "(a) The Special Prosecutor shall have exclusive and
- 13 independent jurisdiction to investigate and prosecute in the
- 14 name of the United States all offenses against the United
- 15 States committed by any officer or employee of the United
- 16 States or any department or agency thereof in connection
- 17 with or arising out of any intelligence or counterintelligence
- 18 activity conducted in violation of any provision of the Omni-
- 19 bus Intelligence Community Reorganization and Reform Act
- <sup>20</sup> of 1977.

- "(b) Notwithstanding any other provision of law, the
- 2 Special Prosecutor shall have, with respect to all matters
- 3 with the prosecutorial jurisdiction of the Special Prosecutor
- 4 as established by subsection (a), all investigative and pros-
- 5 ecutorial functions and powers of the Attorney General
- 6 and shall not be subject to the direction of the Attorney
- 7 General in the exercise of such functions and powers.

### 8 "§ 1053. Appointment of Special Prosecutor

- 9 "The Special Prosecutor shall be appointed by a panel
- 10 of three judges designated for such purpose by the chief
- 11 judge of the United States Court of Appeals for the Dis-
- 12 trict of Columbia Circuit from among active and senior-
- 13 status circuit judges and district judges in the District of
- 14 Columbia Circuit.

# 15 "§ 1954, Administrative provisions

- 16 "(a) The Special Prosecutor shall receive compensa-
- 17 tion at a rate equal to the rate of basic pay in effect for level
- 18 IV of the Executive Schedule under section 5315 of title 5,
- 19 United States Code.
- 20 "(b) For the purpose of carrying out the duties of the
- 21 office of Special Prosecutor, the Special Prosecutor may
- 22 appoint, fix the compensation of and assign the duties of,
- 23 such employees as the Special Prosecutor considers necessary
- 24 (including investigators and attorneys). The positions of
- 25 all such employees are exempted from the competitive serv-

- 1 ice. No such employee may be compensated at a rate ex-
- 2 ceeding the maximum rate provided for GS-18 of the Gen-
- 3 eral Schedule under section 5332 of title 5, United States
- 4 Code.
- 5 "(c) The Special Prosecutor may procure the services
- 6 of experts and consultants, as authorized by section 3109
- 7 of title 5, United States Code, at rates not to exceed the per
- 8 diem equivalent of the rate for GS-18 of the General Sched-
- 9 ule established by section 5332 of title 5, United States
- 10 Code.
- "(d) Each department and agency of the Federal Gov-
- 12 ernment and of the government of the District of Columbia
- 13 is authorized to make available to the Special Prosecutor,
- 14 on a reimbursable basis, any personnel the Special Prosecutor
- 15 may request. Requested personnel shall be detailed within
- 16 one week after the date of the request unless the Special
- 17 Prosecutor designates a later date. An individual's position
- 18 and grade in a department or agency shall not be prejudiced
- 19 by being detailed to the Special Prosecutor without the
- 20 individual's consent.
- 21 "(e) All files, records, documents, and other materials
- 22 in the possession or control of the Department of Justice,
- 23 any previous Special Prosecutor, or any other department
- 24 or agency of Government, which relate to matters within the
- 25 exclusive jurisdiction of the Special Prosecutor appointed

- 1 under this chapter are transferred to the Special Prosecutor
- 2 as of the date on which the Special Prosecutor takes office.
- 3 "(f) The Special Prosecutor is authorized to request
- 4 from any department or agency of Government any addi-
- 5 tional files, records, documents, or other materials which
- 6 the Special Prosecutor may deem necessary or appropriate
- 7 to the conduct of any duties, functions, and responsibilities
- 8 under this chapter and each department or agency shall
- 9 furnish such materials to the Special Prosecutor expedi-
- 10 tiously, unless a court of competent jurisdiction shall order
- 11 otherwise.
- "(g) The Special Prosecutor shall keep safeguarded
- 13 from unwarranted disclosure all files, records, documents,
- 14 physical evidence, and other materials obtained or pre-
- 15 pared by the Office of Special Prosecutor.
- 16 "§ 1055. Removal of Special Prosecutor
- "The Special Prosecutor may be removed from office,
- 18 other than by impeachment and conviction, only by the
- 19 United States Court of Appeals for the District of Columbia
- 20 Circuit and only for extraordinary impropriety or such
- 21 incapacitation as substantially impairs the performance of
- 22 the duties of the Special Prosecutor.
- 23 "§ 1056. Congressional oversight
- 24 "(a) The Special Prosecutor shall submit to the Con-
- 25 gress, not less than annually, a report describing the work of
- 26 the Office and shall include in the report information con-Approved For Release 2005/05/17: CIA-RDP85-00988R000200200001-8

- 1 cerning the type and number of cases which are or have
- 2 been investigated by the Office; the disposition of all cases
- 3 investigated by the Office; the reasons for the nonprosecu-
- 4 tion of any matter within the prosecutorial jurisdiction of the
- 5 Special Prosecutor; and any other information which the
- 6 Special Prosecutor or the Congress considers relevant.
- "(b) A report prepared under subsection (a) shall be
- 8 made public within sixty days of its submission to the Con-
- 9 gress unless public disclosure is limited by an order of a
- 10 court to protect the rights of any individual named in the
- 11 report or to prevent undue interference with any pending
- 12 prosecution.
- "(c) The Special Prosecutor shall, where appropriate,
- 14 promptly advise, in writing, the chairman and ranking minor-
- 15 ity member of the House committee having jurisdiction over
- 16 impeachments, of any substantial and credible information
- 17 which such Special Prosecutor receives that may constitute
- 18 grounds for an impeachment. Nothing in this chapter shall
- 19 prevent the Congress or either House thereof from obtaining
- 20 information in the course of an impeachment proceeding.
- "(d) The Judiciary Committees of the Senate and
- 22 House of Representatives shall have oversight jurisdic-
- 23 tion over the conduct of the Special Prosecutor. It shall be
- 24 the duty of the Special Prosecutor to cooperate fully with
- 25 any exercise of such oversight jurisdiction.".

•	(2) (A) The table of chapters at the beginning of
:	2 title 28, United States Code, is amended by inserting after
é	3 the item relating to chapter 57 the following new item:
	"59. Special Prosecutor for Intelligence Crimes 1051".
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	"59. Special Prosecutor for Intelligence Crimes 1051".
7	(b) The first appointment of a Special Prosecutor for
8	Intelligence Crimes under section 1053 of title 28, United
9	States Code, as added by subsection (a) of the section, shall
10	be made not later than the end of the sixty-day period begin-
11	ning on the date of enactment of this Act.
12	PART D—CIVIL REMEDIES
13	CAUSE OF ACTION
14	Sec. 331. (a) Any Federal official who, acting under
15	color of law, subjects any individual to the deprivation of any
16	right, privilege, or immunity guaranteed by the Constitution
17	or by this Act shall be liable to such individual in the greater
18	of—
19	(1) the amount of actual and general damages
20	resulting from such deprivation; or
21	(2) \$250 for each day of each such deprivation or
22	\$2,500, whichever is greater.
23	In addition, punitive damages may be awarded where
	appropriate.
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1	(b) Any award of damages to a plaintiff under sub-
2	section (a) shall be reduced by the amount of any award of
3	damages to the same plaintiff in an action against the United
4	States under section 332 which arose from the same conduct
5	which was the basis for the cause of action under subsection
6	(a).
7	LIABILITY OF UNITED STATES; RIGHT OF SUBROGATION
8	SEC. 332. (a) The United States shall be liable to any
9	individual who is subjected by any Federal official acting
10	under color of law to any deprivation of any right, privilege,
11	or immunity guaranteed by the Constitution or by this Act.
12	Any such liability shall be in the amount prescribed in sec-
13	tion 331 (a), but shall be reduced by any amount awarded
14	such individual in an action under section 331 arising from
<b>1</b> 5	the same conduct which was the basis for the cause of action
16	under this section.
17	(b) Whenever the United States incurs any liability
18	under subsection (a), the United States shall have a right of
19	subrogation against the Federal official whose conduct was
20	the basis for such liability in the amount of the damages paid
21	by it under such subsection plus the amount of any attorneys'
22	fees and costs paid by it under section 336 in connection with
23	the same action.
24	JURISDICTION AND VENUE
25	SEC. 333. (a) The district courts of the United States

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- 1 part, without regard to the amount in controversy, the citizen-
- 2 ship of the parties, or the availability of administrative
- 3 remedies.
- 4 (b) Any action under this part may be brought in the
- 5 District of Columbia or in the judicial district where any
- 6 plaintiff resides or where the cause of action arose.
- 7 (c) The summons and complaint in an action brought
- 8 under this part shall be served as provided by the Federal
- 9 Rules of Civil Procedure, except that delivery of the summons
- 10 and complaint to the Federal official and agency involved
- 11 may be made in person or by certified mail beyond the ter-
- 12 ritorial limits of the district in which the action is brought.
- 13 Delivery of the summons and complaint shall be made in
- 14 person upon an individual defendant who is not a Federal of-
- 15 ficial at the time the action is commenced.
- 16 EQUITABLE RELIEF
- SEC. 334. In any action brought under this part, the
- 18 court may, in accordance with the Federal Rules of Civil
- 19 Procedure, grant appropriate equitable relief.
- 20 STATUTE OF LIMITATION
- SEC. 335. No action may be brought under this part
- 22 more than two years after the plaintiff first discovers that
- 23 a cause of action has arisen.
- 24 ATTORNEYS' FEES AND COSTS
- SEC. 336. (a) In any action brought under this part
- 26 in which the plaintiff substantially prevails, the court shall Approved For Release 2005/05/17: CIA-RDP85-00988R000200200001-8

1	grant to such plaintiff reasonable attorneys' fees and other
2	costs of the litigation, including court costs, in addition
3	to any award of money damages to such plaintiff.
4	(b) The United States shall indemnify any successful
5	individual defendant in an action brought under this part
6	for the reasonable attorneys' fees and litigation costs in-
7	curred by such defendant in defending such action.
8	WAIVER OF SOVEREIGN IMMUNITY AND DEFENSE OF
9	GOOD FAITH
10	SEC. 337. (a) The immunity of the United States to
11	actions for damages, and any immunity of any Federal of-
12	ficial to actions for damages by virtue of such official's
13	office is hereby waived for purposes of any action brought
14	under this part.
15	(b) In any action brought under this part the United
16	States shall not on its behalf raise a defense that the actions
17	complained of were carried out by the official involved in
18	good faith and were within the official scope of the duties
19	of such official.
20	DEFINITIONS
21	SEC. 338. For purposes of this part:
22	(1) The term "Federal official" means any officer,
23	agent, or employee of the United States or of any de-
24	partment or agency thereof.
25	(2) The term "agency" means any Executive

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- agency, as such term is defined in section 105 of title 5,
- 2 United States Code, and any military department.

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